

# **AGENDA**

# **Briefing Session**

**Tuesday 15 August 2023** 

Notice is hereby given of the Briefing Session to be held in the Council Chamber

Administration Building

48 Old Perth Road, Bassendean WA 6054 commencing at 6:00 pm



# **Meeting Information**

#### **About the Briefing Session**

The Mayor will preside at the Briefing Session. In the absence of the Mayor, the session will be presided over by the Deputy Mayor. The Briefing Session is designed as a Question and Answer session only. No decisions by Council are made at this forum.

The meeting is open to all members of the public, except during the consideration of matters deemed confidential in line with the Local Government Act 1995.

# **Recording and Live-streaming**

All participation in the meeting, except for confidential business, will be audio recorded and live-streamed on the Town's website. The live stream will be archived and made available on the Town's website after the meeting.

# **Conduct at Briefing Sessions**

The Town is committed to ensuring our Briefing Sessions are a safe work environment, free of risks to the health and wellbeing of Elected Members, Officers and our community. Any person attending is required to be respectful, courteous and have due regard for individual rights and differences. Individuals may be asked to leave should their conduct adversely affect the health and safety of others.

By attending this meeting, you agree to abide by these conditions.

For any questions regarding the Briefing Session or any item presented in the agenda, please contact the Town of Bassendean at mail@bassendean.wa.gov.au.

Tune in to live streaming from the comfort of your own home by going to:

Town of Bassendean Council - YouTube

or if you miss it live, go to: https://www.youtube.com/channel/UC46mMs3D7vmHuO0ePibihhg



# **Council Seating Plan**



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# **Council Role**

Each Report presented will identify what Council's Role is in the item

| Advocacy       | When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.  |
|----------------|---|
| Executive      | The substantial direction setting and oversight role of the Council. e.g. adopting plans and reports, accepting tenders, setting and amending budgets.  |
| Legislative    | Includes adopting local laws, local planning schemes and policies.  |
| Review         | When the Council operates as a review authority on decisions made by Officers for appeal purposes.  |
| Quasi-Judicial | When the Council determines an application/matter that directly affects a person's rights and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include development applications, building permits, applications for other permits/licences (eg under Health Act, Dog Act or Local Laws) and other decisions that may be subject to review by the State Administrative Tribunal. |
| Information    | For the Council/Committee to note.  |



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# 1 Declaration Of Opening; Acknowledgment of Country; Acknowledgment of Visitors; Disclaimer

# **Acknowledgement of Traditional Owners**

The Town of Bassendean acknowledges the past and present traditional owners of the land on which we gather to conduct this meeting, and pays its respects to their Elders, both past and present.

- 2 Attendances and Apologies
- 3 Declarations of Interest
- 4 Announcements
- 5 Petitions

# 6 Statements by Members of the Public

Public statement time will be limited to two minutes per person.

Statements at a Briefing Session must relate to an item on the agenda.

Members of the public are encouraged to submit their statements in advance by completing the relevant form:

Online Form - Public Statement Time » Town of Bassendean

Please complete this form and submit it to the Town's Chief Executive Officer by <u>no</u> <u>later than 12noon on the day of the meeting.</u>

It should be noted that comments are recorded and live streamed via YouTube, and that there is no protection from legal action being taken against you, should it arise from your comments delivered at the meeting.

# 7 Public Question Time

15 minutes will be allocated for questions by members of the public unless the Council, by resolution, decides otherwise.

Each member of the public with a question is entitled to ask up to two questions before other members of the public will be invited to ask their questions.

Members of the public shall not address the meeting on any matter not included in the Briefing Session Agenda.



Members of the public are encouraged to submit their questions in advance by completing the relevant form:

Online Form - Public Question Time » Town of Bassendean

Please complete this form and submit it to the Town's Chief Executive Officer by <u>no</u> later than 12noon on the day of the meeting.

If a person asking a question is not present at the meeting, then the Mayor can choose to deal with it at the meeting or arrange a response by email.

# 8 Deputations

Deputation requests can be submitted prior to the Briefing Session via the online form: Online Form - Request for Deputation » Town of Bassendean

Please complete this form and submit it to the Town's Chief Executive Officer by no later than 12noon on the day of the meeting.

Further information can be found here:
About Council Meetings » Town of Bassendean



# 9 Reports

| 9.1 Draft Local Planning Scheme No. 11 |   |  |
|--|---|--|
| Property Address                       | N/A   |  |
| Landowner/Applicant                    | N/A   |  |
| File Reference                         | LUAP/PLANNG/24  |  |
| Department                             | Community Planning  |  |
| Previous Reports                       | 28 April 2020<br>4 November 2020<br>28 June 2022<br>26 July 2022<br>25 October 2022<br>28 February 2023   |  |
| Authority/Discretion                   | Legislative Includes adopting local laws, town planning schemes & policies.   |  |
| Attachments                            | <ol> <li>Draft LPS 11 (text) - as advertised [9.1.1 - 35 pages]</li> <li>Draft LPS 11 (map) - as advertised [9.1.2 - 1 page]</li> <li>Schedule of community submissions [9.1.3 - 148 pages]</li> <li>Schedule of agency submissions [9.1.4 - 6 pages]</li> <li>Draft LPS 11 (map) - including recommended modifications [9.1.5 - 1 page]</li> </ol> |  |

#### **Purpose**

The purpose of this report is for Council to consider draft Local Planning Scheme No. 11 (LPS 11).

## **Background**

There is extensive background relating to the progression of draft LPS 11 as detailed in Item 12.8 of the 28 June 2022 Ordinary Council Meeting agenda.

On 26 July 2022, Council resolved to adopt a revised draft Scheme and on 25 October 2022, Council resolved to adopt a subsequent revised draft Scheme that was further revised based on modifications to the draft Local Planning Strategy.

On 16 November 2022, the draft Scheme was forwarded to the relevant agencies for consent to advertise. On 4 January 2023, the Environmental Protection Authority (EPA) advised that it considers draft LPS 11 is unlikely to have a significant effect on the environment and therefore, formal environmental assessment was not required.



On 7 February 2023, the Statutory Planning Committee (SPC) of the Western Australian Planning Commission (WAPC) provided its consent to advertise draft LPS, subject to modifications.

On 28 February 2023, Council resolved, among other things, to note the SPC's decision in relation to draft LPS 11.

#### **Communication and Engagement**

The draft Scheme (as contained as Attachments 1 and 2) was advertised for public comment from 11 April 2023 to 14 July 2023, by way of the following:

- Letters to all landowners (a total of 6,732 letters);
- Roadside signage through the district;
- Displays on the Town's website and promotion on social media;
- Mayoral announcement at multiple briefing sessions and Council Meetings;
- Letters to service authorities, government agencies and the Cities of Swan and Bayswater;
- Multiple drop-in stands (with staff attendance) at Hawaiian Shopping Centre;
- A drop-in stand (with staff attendance) at the Bassendean Markets;
- A drop-in session (with staff attendance) at the Town's Library; and
- Copies of the documents were made publicly available at the Town's Customer Services Centre, Library and both Wind in the Willows facilities.

At the close of the advertising period, the Town received a total of 347 local community submissions. A schedule of submissions is contained as Attachment 3, with the main comments, issues and/or concerns raised being as follows; all of which are discussed further in the report.

- Residential density (including in relation to split density codes and development potential within heritage areas).
- The lack of change proposed throughout Ashfield.
- The proposed zoning and reservation of land in and around Bindaring Park.
- The desire for increased statutory controls regarding existing trees. It should be noted that in addition to the local community submissions, 70 submissions were received from people from outside the district, all but one of which advocated for increased statutory controls regarding existing trees.



In addition, the Town received submissions from service authorities, government agencies and other local governments. A schedule of those submissions is contained as Attachment 4.

# **Strategic Implications**

Priority Area 3: Creating a Vibrant Town and Precincts

- 3.1 Support the town centre to thrive
- 3.2 Increase the residential population close to centres and train stations

#### Comment

#### Bassendean Town Centre

Draft LPS 11 provides for part of the Town Centre area to be zoned "District Centre". It is considered appropriate for the sites to be identified as "District Centre R-AC0", so as to formalise the link with *State Planning Policy 7.3 – Residential Design Codes* and the future Precinct Structure Plan.

Further, draft LPS 11 provides for lots on the northern side of Old Perth Road to be zoned as "District Centre" and for lots on the southern side to be zoned as "Mixed Use R160". This differentiation is considered unnecessary and potentially problematic; with a preferable approach being for both sides of the road to be zoned "District Centre R-AC0". Such an approach improves consistency and better aligns with the adopted Local Planning Strategy and Town Centre Masterplan, which acknowledges that the land to the south of the road is within the "core precinct" of the Town Centre, as per Section 4.3.1 of the adopted Local Planning Strategy.

#### **Increased Residential Density**

One of the most common issues raised in the submissions was in relation to proposed increases in residential density, which the draft scheme broadly limits to in and around the Bassendean Town Centre (including the "Success Hill South" precinct, which is the area bound by Lord Street, the railway line, Earlsferry Court and Guildford Road; south of the Success Hill railway station).

As part of the consultation process, the Town received various submissions on the matter, which broadly fall into two categories, as follows.

- Support for greater density submissions that support an increase in urban density and the proposed density codings within draft LPS 11, with some suggesting that (i) the density codings should be further increased and/or (ii) the spatial extent of density increases should be expanded so as to include other parts of the district. Many of these submitters explicitly raised the desire to subdivide their property.
- Objection to greater density submissions that object to an increase in urban density; citing issues commonly perceived as being associated with higher



density development, including traffic congestion, car parking pressures, building bulk, road/rail noise, crime/anti-social behaviour and loss of local heritage and character in established areas.

In considering the matter, Council must have regard to the State Government's *Perth & Peel@3.5 million* suite of land use planning and infrastructure frameworks. The frameworks (including the associated sub-regional frameworks) are the key instruments for achieving a more consolidated urban form that will accommodate the anticipated population growth of the Perth metropolitan area, whilst reducing dependence on new urban greenfield developments. The State Government has set dwelling targets for all local governments to meet by 2050, which, for the Town of Bassendean, is an additional 4,150 dwellings.

The Town, via the 2019 *Bassendream our Future* project, undertook extensive community engagement to inform the preparation of the Local Planning Strategy; seeking the community's input about where and how the required urban growth should occur. This feedback clearly suggested a preference for consolidating new dwellings and population growth within activity centres and in close proximity to key urban transport nodes; retaining the balance of the district as largely suburban.

The Strategy was ultimately endorsed by Council in September 2022 and the SPC in February 2023. In conjunction with the Town Centre Masterplan, the Strategy forms the basis of the proposed residential densities contained within draft LPS 11. Generally, submissions requesting densities that are inconsistent with the existing strategic planning framework are not supported on the basis of the following:

- Any material change could result in development outcomes beyond what the community is prepared to accept, as indicated by Bassendream our Future.
- Any material change could compromise the Town's ability to achieve its dwelling targets.
- Any material change could be inconsistent with the State Government's Central Sub-Regional Framework, which identifies the Bassendean Town Centre (including the Success Hill South precinct) as a district-level activity centre.
- Any material change would be inconsistent with the Council-adopted Town Centre Masterplan, which reflects the above Framework by providing for medium and high-density residential development within the precinct.
- The various planning issues raised (traffic congestion, car parking pressures, building bulk, road/rail noise and potential loss of local character) will be appropriately considered as part of a future Precinct Structure Plan for the Bassendean Town Centre (as provided for by the adopted Local Planning Strategy) as well as site-specific development control processes, as guided by various policies including State Planning Policy 7.3 Residential Design Codes (which addresses matters such as visual privacy, solar access, building bulk, setbacks and car parking).



Based on the above, in an effort to maintain alignment with the State Government's Central Sub-Regional Framework and the subsequent Local Planning Strategy, it is not recommended that significant changes are made to the residential densities proposed in draft LPS 11.

Site-specific matters

Notwithstanding the above, site-specific issues that warrant further consideration are discussed below.

| Precinct / Property   | Comment   |
|---|---|
| Lots within the Success Hill South Precinct, east of Earlsferry Court (six properties)                                  | Under LPS 10, the sites are zoned Residential with a coding of R10 however, draft LPS 11 provides for them to be coded R20. Given the existing lot sizes in the precinct, created via subdivision in the late 1990s, it is considered appropriate to code Lot 6 as R2.5 and the remaining lots as R12.5. Such an approach would ensure no further subdivision activity.   |
| 2 Parker Street,<br>Bassendean  | Under LPS 10, the site (368m²) is zoned District Centre, however, draft LPS 11 provides for its to be zoned Residential R60. Given the site directly abuts, and is located directly opposite, land that is proposed to be zoned Mixed Use R160 and has historically accommodated commercial uses, it is considered appropriate to zone the site District Centre R-AC0 (as discussed above).                           |
| Lots bound by West<br>Road, Villers Street<br>East, Broun Way<br>and 167 West Road,<br>Bassendean (eight<br>properties) | Draft LPS 11 provides for the residential-zoned sites to be retained their R17.5 coding, however, for the purposes of consistency, it is considered appropriate to recode the sites to R20. This change will have little impact on future subdivision potential.  |
| All lots with frontage<br>to Lamb Street,<br>Bassendean (10<br>properties)  | Draft LPS 11 provides for the residential-zoned sites to be coded R100, however, given the location abuts existing regional road reservations (Lord Street and Guildford Road) and is located opposite land that is proposed to be coded R160, it is considered reasonable to similarly code the subject sites as R160.   |
| 1, 3, 5, 7, 9 & 9F<br>Kenny Street and 4,<br>6 & 8 Parker Street<br>(nine lots)   | Draft LPS 11 provides for the sites to be zoned residential with a density code of R60, however, it is proposed to recode the sites to R80. An R80 density code will facilitate development up to four storeys in height, softening the transition between five-storey development fronting Old Perth Road and three-storey development to the south. It should be noted that all nine sites are in single ownership. |
| Area bound by<br>Shackleton Street,<br>Guildford Road,  | Draft LPS 11 proposes to code the residential-zoned sites as R20, in lieu of the existing split density code of R20/30. Given that the sites form part of Planning Area C (Guildford  |



| Chapman Street        | Road Urban Corridor) the LPS 10 density code of R20/30       |
|-----------------------|--|
| and the rear of the   | should remain in place until such time as further            |
| properties that front | investigations have been undertaken to determine suitable    |
| Geraldine Street.     | density codes in the location.                               |
| Area subject to       | Draft LPS 11 provides for the sites to be coded R40,         |
| Ashfield Gardens      | however, given the prevailing lot sizes, it is recommended   |
| Structure Plan        | that this be reduced to R30. This will reduce the likelihood |
|                       | of sites being amalgamated with a view to developing         |
|                       | multiple dwellings in a location that is not considered      |
|                       | appropriate for that form of housing intensity.              |
| 3 Wilson Street,      | Draft LPS 11 provides for the sites to be zone Mixed Use     |
| Bassendean            | R160, however, given the site abuts 5 (Lot 174) Wilson       |
|                       | Street, which is proposed to be retained as R20 (on the      |
|                       | basis that if forms part of the Kenny Street Heritage Area), |
|                       | it is considered more appropriate to zone the land           |
|                       | Residential R60, thereby better managing the transition      |
|                       | between the core of the Town Centre and the lower density    |
|                       | area to the south.   |

Based on the above, it is recommended that a number of modifications are made to draft LPS 11. Given the relatively limited scale of the modifications, it is considered that further consultation is not required.

# Reduced Residential Density (Split Residential Density Codes)

LPS 10 provides various split density codings throughout the district with development at the higher coding dependant on achieving compliance with various requirements, including a "side-by-side" lot configuration and relevant Local Planning Policies; currently Local Planning Policy 2 – Sustainable Development.

Draft LPS 11 seeks to remove the split density codings from some of the more suburban parts of the district; effectively reducing or removing the current development potential of some properties within those cells. This change was based upon the community aspirations conveyed through the *BassenDream Our Future* community engagement exercise, which demonstrated a broad desire to consolidate density around activity centres and railway stations, thereby providing for the retention of larger lots and lower in those more suburban parts of the district.

It should be noted that the split density codings are not proposed to be removed entirely and will be retained in various Planning Areas (being the Urban Corridors) identified by the Local Planning Strategy. This is on the advice of the DPLH and acknowledges that further investigations are required to be undertaken to determine suitable density codes in those locations.

As part of the consultation process, the Town received various submissions on the matter, which broadly fall into two distinct categories, as follows.



- Support submissions that support the reduction in density in parts of the district, with a preference for lower density, larger 'suburban' lots, tree retention, more generous building setbacks and greater areas of open space around dwellings.
- Objection submissions that object to the change on the basis that it would impact subdivision potential. The preference was for the higher of the split codes to be the substantive code. For example, R20/40 to be rezoned to R40 rather than R20. Most of these submitters explicitly raised the desire to subdivide their property.

Whilst the objections are acknowledged, the proposed changes are specifically contemplated by the adopted Local Planning Strategy, which recommends, for Planning Area G (Bassendean – Eden Hill Coding Review), that the Town "rationalise existing density arrangements within the existing urban footprint areas by removing dual codes and applying an R20 density code". This approach is a direct function of the State Government's Central Sub-Regional Framework, which sets out various Urban Corridors which it states "should be the focus for investigating increased residential densities..."

Based on the above, it is recommended that changes are not made to draft LPS 11 in this respect.

## Ashfield Planning Precinct, Ashfield

A number of submissions raised concern and objection with the limited increase in residential densities proposed for the Ashfield.

The Town's adopted Local Planning Strategy acknowledges that, in Ashfield, there is an opportunity to "integrate passenger rail lines with future residential intensification." It identifies the precinct as Planning Area B and provides that, in the medium term, the Town will prepare a Precinct Structure Plan and investigate matters such as density, land use mix, servicing capacity, traffic impacts, interface and retail needs. In the meantime, it is proposed that there be limited changes to the scheme.

#### Heritage Areas

A number of submissions raised concern and objection with the limited changes proposed for properties within established Heritage Areas (specifically the Kenny Street and Devon Road precincts), whereby the existing LPS 10 codings have been retained as a means of limiting further intensification in those locations.

In considering the matter, the Town's adopted Local Planning Strategy acknowledges that, "through BassenDream Our Future, respondents expressed a desire to protect Aboriginal and historic heritage and neighbourhood character within the Town, particularly heritage protection in the face of increased density and infill development".



Whilst it is open to Council to seek to increase the density codings in those locations, such an approach is not supported on the basis that it is not necessary to satisfy the Town's dwellings targets and would be inconsistent with the adopted Local Planning Strategy.

Guildford Road, between Palmerston and Kenny Streets

Submissions were received with regard to the proposed R100 coding along Guildford Road, between Palmerston and Kenny Streets; one suggesting the density is too high and one suggesting it is too low (submissions 215 and 379).

In considering the matter (and the reasoning provided by the submissions), the following is relevant:

- Precinct A (being the District Centre) already provides for a range of zonings and codings, from R40 to R160. Therefore, the contention that there is a need to make all zoning and codings consistent is not accepted.
- Whilst the subject residential lots north of Palmerston Street and west of Kenny Street are located within Precinct C (being the Urban Corridor area), they are also located within the Kenny Street Heritage Precinct (and therefore subject to formal statutory protections) and excluded from the Council-adopted Town Centre Masterplan.
- Whilst it is acknowledged that in the past, commercial development has occurred along Guildford Road, the Council-adopted Town Centre Masterplan provides for that area to be exclusively residential, with the commercial opportunities to be focused along Old Perth Road, rather than within an arbitrary distance of the railway station.
- The need for new development to mitigate the impacts of road and rail noise will equally apply to various properties within the district and is not considered justification for the addition of commercial development opportunities.
- The proposed 'Mixed Use' zoning on the northern side of the railway line is to acknowledge the desirability of having some level of local convenience and the lack of connectivity to the main town centre precinct.
- The matter of the density of the abutting R20 coded land to the south is discussed in the report under the heading "Heritage Areas".
- The submitter has suggested that a "stepping down of built form from 4-5 storeys down to 3 for the R60 density coding" is appropriate. Therefore, it could also be contended that a stepping down of four storeys (R100) to two (R20) is similarly appropriate.
- Reducing the density code of the proposed R100 land (to R60) would reduce
  the maximum height of future development on the land from four stories to
  three. Such an approach is not considered necessary as the issues of interface,
  solar access, visual privacy and building bulk are specifically addressed by the
  Residential Design Codes.



Based on the above, it is recommended that no further changes are made in this respect.

#### 17 Harcourt Street and 18 Anstey Road, Bassendean

Under LPS 10, portions of the above sites are reserved as local open space. Under draft LPS 11, it is proposed that the sites be uniformly zoned residential.

A number of submissions were received from owners of land located in the immediate area and representatives of relevant interest groups; objecting to the change and suggesting that the existing zones and reservations that apply to the sites should remain as per LPS 10. These submissions suggest that (i) the subject land provides habitat for local fauna and flora (ii) it represents a departure from Town Planning Scheme No. 4A (iii) the broader community expects the land to be acquired (iv) the area is located within a flood prone area and (v) it would impact the heritage value of the existing dwelling.

In considering the matter, the following is relevant:

- One submission (from the owner of the subject sites) supported the change provided by draft LPS 11.
- Uniformly zoning the sites as residential would obviate the need for the Town to acquire the sites; avoiding a potentially lengthy acquisition process and bringing forward the completion of Town Planning Scheme No. 4A. It is noted that, for some time, Council has desired the swift cessation of TPS 4A, which would require all reserved land to have been acquired.
- The subject portion of land is located within the Floodplain. It should be noted however, that the currently zoned portion of the site is located within the floodplain, as is the vast majority of other residential properties within the local area. Any subdivision and development proposals for the land would be assessed against draft *State Planning Policy 2.9 Planning for Water*. In this regard, development may be supported, provided that habitable rooms have a floor level that is at least 0.5m above the expected 1% annual exceedance probability flood event.
- The proposed zoning of the land is not considered to have a detrimental effect on the value of the heritage place, which will remain subject to statutory protection pursuant to the Town's Heritage List.
- Issues relating to vehicular access and bushfire threat will need to be addressed at subsequent subdivision and development stages.

Based on the above, it is recommended that no changes be made to draft LPS 11 in this respect.

27 Hyland Street, Bassendean



Under LPS 10, the majority of Town-owned 27 Hyland Street is zoned Residential R25/30, with a small portion reserved as local open space. Under draft LPS 11, it is proposed that the sites be uniformly reserved as local open space.

A number of submissions objected to the change, suggesting that the existing zones and reservations that apply to the sites should remain unchanged. This position was based upon the suggestion that (i) it represents a departure from Town Planning Scheme No. 4A (ii) the site currently accommodates little remnant native vegetation (iii) there is an opportunity to develop the site in conjunction with the owner of the abutting site.

In considering the matter, the following is relevant:

- The site does not have typical access to the public road network (access is via abutting open space) and therefore, in isolation, is not appropriate for residential development.
- On 27 September 2022, Council resolved to support the (then) draft Local Planning Strategy, subject to modifications being made including (but not limited to) amending Part 2, Section 4.4.1 to read as follows:
  - "The natural areas of environmental significance within the Town include the Swan River Foreshore, Ashfield Flats, Bindaring Park/Pickering Park, Success Hill, Jubilee Reserve and Bennett Brook. Given the relatively developed nature of the district, the vast majority of environmentally-important land is in public care and control; reserved as Parks and Recreation under the MRS and LPS 10, and managed by the Town and/or the DPLH.

One issue that requires action from a Natural Areas perspective is the finalisation of Town Planning Scheme No. 4A (TPS 4A) – a guided development scheme that seeks that acquire land in and around Bindaring Park. As part of the review of the Scheme, it was identified that it is appropriate to rationalise the proposed open space within Bindaring Park, specifically:

- reserving the 27 Hyland Street as Local Open Space on the basis that it does not have typical access to the public road network (access is via abutting open space) and has already been acquired by the Town. This will result an additional 1,369m2 of open space; and
- reviewing the zonings and reservations that currently apply to 17 Harcourt Street, 18 Anstey Road, and 29 Hyland Street. The above review should consider environmental outcomes, quantity of open space, impact on private landowners, the desire for the swift cessation of TPS 4A, the desire to provide additional open space in the subject location, the financial impost of providing such space, and the need to provide open space across the whole of the TPS 4A area."



 The reservation of the site is a specific recommendation in the (now) adopted Local Planning Strategy.

Based on the above, it is recommended that no changes be made to draft LPS 11 in this respect.

Town-owned land (17, 19, 21 and 23 Anstey Road, Bassendean)

One issue of strategic importance for Council is in relation to the zonings and reservations that apply to the Town-owned properties of 17, 19, 21 and 23 Anstey Road, as identified below.



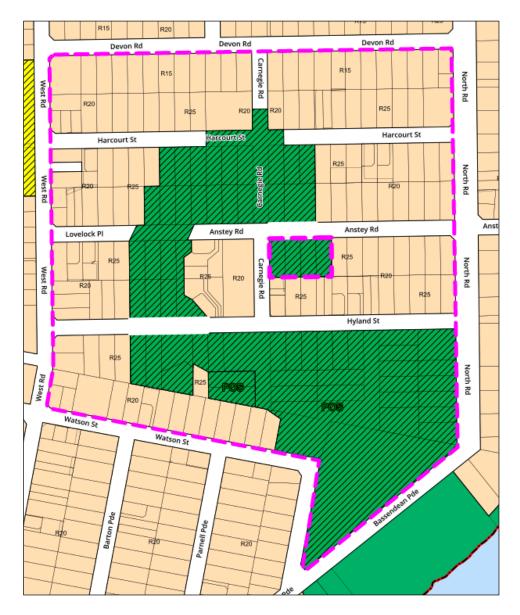
Under LPS 10, two of the sites are zoned residential and two are reserved as open space. On 26 July 2022, Council considered the draft LPS 11 where it was recommended that, for the purposes of advertising, the status quo be maintained; allowing broad community input to guide any future changes. At that meeting, Council instead resolved to pursue an approach whereby draft LPS 11 would reserve all four of the lots as Local Open Space.

In response to the consultation process, submissions of support for local open space were received from owners of nearby land and two submissions were received from outside the immediate area, advocating full or partial sale of the sites for residential purposes for the benefit of the broader community (submissions 116 and 302)

In considering the matter, the following is relevant:



- The subject sites are located within the Floodplain, as is the vast majority of other residential properties within the local area. Any subdivision and development proposals for the land would be assessed against draft State Planning Policy 2.9 Planning for Water. In this regard, development may be supported, provided that habitable rooms have a floor level that area at least 0.5m above the expected 1% annual exceedance probability flood event.
- The local area is already provided with significant areas of open space, as identified below for the residential cell bound by West Road, Devon Road, North Road, Bassendean Parade and Watson Street.



The following table details the open space provision for the cell for the three scenarios.

| Options              | Total POS | Gross<br>Subdivisible<br>Area | Percentage of POS |
|----------------------|-----------|-------------------------------|-------------------|
| All four lots as POS | 10.23ha   |                               | 37.28%            |



| l l    |
|--------|
| 35.81% |
|        |

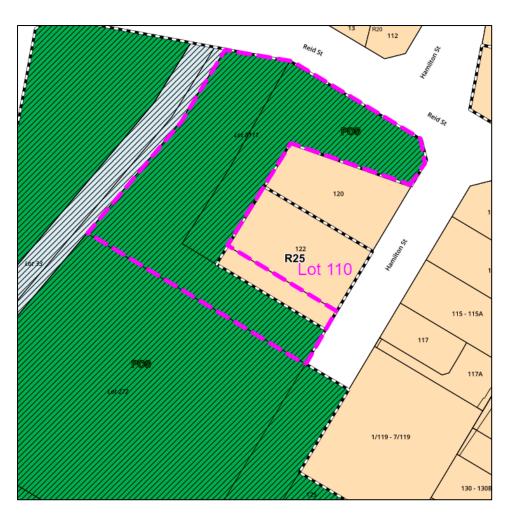
As demonstrated above, under each scenario, the local area is already provided with significant areas of local open space, in addition to the 2.5ha regional open space of Pickering Park.

- The Town already owns the sites and reservation as open space will not involve any direct expenditure; however, it would effectively result in a writedown of the Town's assets by approximately \$3m (compared to an approach where all four lots were zoned residential). The resultant financial impact could have a material impact on the Town's ability to fund new or upgraded community infrastructure.
- There is very localised support for all four sites to be reserved as open space.
- Notwithstanding, it is open to Council to zone the lots for residential purposes.
- Alternatively, it is open to Council to retain the LPS 10 status quo and undertake a detailed, specific public consultation exercise to gauge the views of the broader community.

# Town-owned land (Hamilton Street, Bassendean)

The Town owns Lot 8111 Hamilton Street, which abuts the Town-owned 122 (Lot 110) Hamilton Street; as identified below (in the context of the existing LPS 10 zoning/reservation).





The advertised version of draft LPS 11 did not propose any change to the status quo, however, should Council want to improve the Town's financial position, it is open to it to seek to increase the developable portion of the site.

One option of such a change would be to zone additional land as Residential R25 such that it aligns with the rear boundary of the existing lots, as follows.





Given that such a change would only impact 2,800m<sup>2</sup>, not require any additional road connections and not impact existing functional recreation space, it is considered that it can be supported without further consultation.

## Town-owned land – Christie Park (19 and 21 Surrey Street, Bassendean)

The Town owns the above sites which are currently reserved as open space under LPS 10, as identified below (as shown in the context of the advertised LPS 11 zonings/reservations).



Whilst the open space offers little recreational functionality or amenity, the site does serve an important water management function by accommodating a series of subsoil drainage cells.



The advertised version of draft LPS 11 did not propose any change to the status quo, however, should Council want to improve the Town's financial position, it is open to it to seek to enable residential development on the site by zoning it residential and applying a density code of R40, consistent with the nearby sites facing Old Perth Road and Surrey Street. The drainage cells can then potentially be relocated as part of the future realignment of Old Perth Road, Surrey Street and Brook Street.

Given that such a change would only impact 1,084m², not require any additional road connections and not impact existing functional recreation space, it is considered that it can be supported without further consultation, particularly given that there will be further public consultation as part of the future Precinct Structure Plan for the Bassendean Town Centre.

# Road Reserve - Bindaring Park, Bassendean

There are currently constructed portions of Anstey Road, Carnegie Road and Hyland Street that are designated as Local Open Space under LPS 10, identified in blue below.



The Town previously proposed that those constructed portions be identified as road reserve, rather than the current Local Open Space designation.

That recommendation notwithstanding, in July 2022, Council resolved to pursue an approach whereby "the constructed portions of road reserves of Anstey Road and



Hyland Street abutting POS on both sides of the constructed road in Bindaring Park remain designated as Local Open Space". As such, the advertised version of draft LPS 11 identified two portions of constructed road as Local Open Space, as follows.



In considering the matter, the following is relevant:

- The subject portions of land accommodate existing, constructed roads.
- Neither the draft Long Term Financial Plan nor adopted Corporate Business Plan provide for the removal of the roads.
- Removal of the roads would result in three additional dead-ends and an extension of an existing dead-end road. Such an approach would be inconsistent with the WAPC's Guidelines for Planning in Bushfire Prone Areas, which states that "Public road access is to be provided in two different directions to at least two different suitable destinations with an all-weather surface (two-way access). If the public road access to the subject site is via a no-through road which cannot be avoided due to demonstrated site constraints, the road access is to be a maximum of 200 metres from the subject lot(s) boundary to an intersection where two-way access is provided." (emphasis added).

Based on the above, it is recommended that draft LPS 11 be modified to identify those portions of constructed road as Road Reserve, so as to properly reflect the purpose and use of the land.

161, 165 and 167 West Road, Bassendean



Under LPS 10, the sites are uniformly zoned Residential R5. Under draft LPS 11, it is proposed that the western half of each site be recoded to R20.



A number of submissions objected to the change, suggesting that the existing zones and reservations that apply to the sites should remain as per LPS 10. These submissions suggest that (i) existing remnant vegetation would be compromised (ii) subdivision and development at that density would result in adverse traffic impacts and (iii) the amenity of the local area would be material affected.

In considering the matter, the following is relevant:

- One submission was received from the owners of 161 West Road that raised no objection to the draft scheme (submission 127)
- Two submissions were received from the owners of 165 West Road that supported the proposed change (submissions 381 and 382)
- One submission was received from the owner of 167 West Road that advocated for the proposed R5 portion to be up-coded to R17.5 (submission 346)
- The riverside locations to the north, between the subject area and the Guildford Road bridge (with a length of approximately 2km) are characterized by coding of R20 and R25 on the west of the roads (North Road and Bassendean Parade) and an R5 coding on the east side.
- There are three options for the interface between R5 and R20 codings; (i) across West Road (ii) across the Broun Way extension or (iii) along the rear



boundaries of the properties facing West Road and the properties facing the Broun Way extension. As above, the prevailing pattern of urbanisation is based on the second option, which is reflected in draft LPS 11.

- The proposed R20 coding of the north-western half of each of the lots is a logical extension of the residential development that exists to the south-west.
- For the three lots, a coding of R20 would produce only 18 additional lots compared to if they were R5. Such an increase is not considered to raise any material traffic issues and is well within the carrying capacity of the local road.
- Whilst 165 West Road does accommodate numerous existing trees, clearing
  will be required irrespective of the density, although it is likely that greater
  clearing would be required at a higher density. The issue of tree retention can
  be considered prior to, and as part of, any future subdivision proposal at the
  R20 coding.

Based on the above, it is recommended that no changes be made to draft LPS 11 in this respect.

#### 2 Clune Street, Bassendean

Draft LPS 11 does not provide for any change, however, a portion of the site is unzoned on the basis that it was previously identified as accommodating an extension of Wicks Street. As set out in submission 284, as that road is no longer required, it is appropriate that the entire site is zoned General Industry. Further, the unconstructed road reserve to the north-east is also not required and can therefore be reserved as Drainage/Waterways so as to be consistent with the abutting Reserve 29153.

#### Statutory controls regarding existing trees

Whilst LPS 11 does not include provisions that protect all trees on private property, it does require the Town to establish and maintain a 'significant tree register'. The purpose of such a register is to identity trees within the scheme area that merit preservation based on factors such as their aesthetic value, rarity, habitat and other significance. This approach was required by the Department of Planning, Lands and Heritage (DPLH) as it is consistent with other local planning schemes.

The 'significant tree register' will provide a level of statutory protection for listed trees; with it being an offence to cut, remove or destroy a tree that is identified on such a register, without first obtaining approval from the Town.

In addition, Local Planning Policy 13 – Tree Retention and Provision will continue to apply. This Policy requires the planting of one tree per 350m² of land area and also encourages the retention of existing trees by reducing the requirement for new trees where existing significant trees are retained.

In terms of the Town's efforts to strengthen statutory controls regarding tree protection, it should be noted that in relation to trees, the 4 November 2020 Council-



adopted version of draft LPS 11 contained provisions which would have clarified of the definition of "development" so as to include carrying out on the land of any excavation or other works that involved the clearing and removal of a significant tree (generally being a tree with a height of 4m or greater). This would have had the effect of making it an offence to remove such a tree without first having obtained approval from the Town. Those provisions were removed at the direction of the DPLH and the Statutory Planning Committee of the WAPC.

Submissions received during the consultation period advocated for stronger statutory controls and restrictions regarding tree preservation on private land. In considering the matter, the following is relevant:

- The proposed Significant Tree provisions within draft LPS 11 are able to have the same effect as the provisions from November 2020 draft, but requires the Town to specifically identify the trees that are to be protected. Such an approach is considered appropriate as a level of specificity would be necessary to properly advance any prosecution action, as the Town would be obligated to clearly prove that any removal actually constituted an offence.
- In March 2023, the City of Nedlands Council resolved to adopt Amendment 12 of Local Planning Scheme No 3, which seeks to protect trees on private property zoned Residential with a density coding of R20 or below, by requiring a landowner to obtain development approval to remove a tree with (a) a canopy diameter of 6m or greater; or (b) a height of 8m or greater; or (c) in the case of a tree with a single trunk, a trunk circumference of 1.5m or greater, measured 1.4m above the ground; or (d) in the case of a tree with multiple trunks, a total trunk circumference of 1.5m or greater, with an average trunk circumference of 625mm or greater, measured 1.4m above the ground. At the time of drafting this report, the matter is yet to be finalised, however, it is understood that the DPLH is prepared to support the above amendment on the basis that it applies only to lower density sites and will not compromise the delivery of infill housing.
- In March 2023, the City of South Perth Council considered its draft Local Planning Scheme No. 7 and resolved to support the draft scheme with modifications including (but not limited to) the inclusion of additional provisions that protect trees with a height of 8m or greater. At the time of drafting this report, the matter is yet to be finalised, however, it is understood that the DPLH has advised the City that such additional provisions will not be supported as part of the finalisation of the draft scheme, however, it may support a subsequent amendment to the scheme to align with the provisions contained in the City of Nedlands amendment.
- The Department has recently advised the Town that if Council sought to insert
  additional tree protection provisions, it would require further public consultation;
  thereby delaying the finalisation of the draft scheme. Similar to the above City
  of South Perth scenario, it would be open to Council to pursue such changes as
  part of a separate amendment to the scheme.



Based on the above, further functional changes to draft LPS 11 are not recommended at this time, but rather, it is recommended that if Council wishes to pursue greater protection of trees on private property, that once draft LPS 11 is gazetted, that it progresses an amendment broadly based upon the City of Nedlands tree protection provisions. Whilst such provisions would likely only apply to low density areas, such areas account for the majority of residential land within the district.

The above notwithstanding, it is considered necessary to amend the draft Significant Tree Register provisions by removing the proposed Supplemental Provision 61(1)(22) and replacing it with a new Supplemental Provision (under the heading Significant Tree Register) which reads:

"(6) No person shall cause or permit the cutting, pruning or removal of a tree, or undertake works that may damage a tree, which is included on the Significant Tree Register unless development approval has been granted in accordance with Part 8 of the Deemed Provisions."

#### Minor issues

The draft Scheme, as advertised, contains a small number of minor formatting and reference errors that require rectification. These are captured in the officer recommendation.

#### Conclusion

Endorsement of the draft LPS 11 represents a significant milestone in the progression of the Town's local planning framework. It is recommended that Council supports the draft scheme with proposed modifications as discussed within the report and as listed in the recommendation.

#### **Statutory Requirements**

In accordance with Regulation 25(3) of the *Planning (Local Planning Schemes) Regulations 2015*, Council is required to pass a resolution:

- (a) to support the draft scheme without modification; or
- (b) to support the draft scheme with proposed modifications to address issues raised in the submissions; or
- (c) not to support the draft scheme.

#### **Financial Considerations**

At the Town is an owner of freehold land within the district, the zoning and reservation of land within draft LPS 11 will have a material impact on the Town's financial position. These matters have been discussed in the report.



# **Risk Management Implications**

There is a risk in Council deferring consideration of the matter, as (i) any subsequent consideration would be significantly impacted by the upcoming local government elections (including the associated caretaker period) and (ii) it would generate reputational damage with the community. The Town sought to address this risk by presenting relevant information to Councillors at the councillor workshop held on 1 August 2023.

#### **Declaration of Conflicts of Interest**

All officers involved in the preparation of this report have considered and determined that they do not have a conflict of interest in the matter.

#### Officer Recommendation – Item 9.1

#### That Council:

1. Pursuant to Regulation 25(3) of the *Planning and Development (Local Planning Schemes) Regulations* 2015, supports draft Local Planning Scheme No. 11 with proposed modifications, as identified below:

| <ol> <li>Within Table 3 (Zoning Table), identifying the "Serviced Apartments" use as an "A" use within the Residential zone.</li> <li>The supplemental provisions in relation to Design Review and Significant Trees be referenced as 6A and 6B, respectively.</li> <li>Clause 26(4) is renumbered to be 26(2).</li> <li>Removing the proposed Supplemental Provision 61(1)(22) and replacing it with a new Supplemental Provision (under the heading Significant Tree Register) which reads:         <ul> <li>"(6) No person shall cause or permit the cutting, pruning or removal of a tree, or undertake works that may damage a tree, which is included on the Significant Tree Register unless development approval has been granted in accordance with Part 8 of the Deemed Provisions."</li> </ul> </li> <li>Scheme Map         <ul> <li>(as per Attachment 5)</li> </ul> </li> <li>Zoning 2 (Lot 6) Parker Street, Bassendean and all land south of Old Perth Road (currently proposed to be Mixed Use R160) as "District Centre R-AC0"</li> <li>Coding 3 (Lot 4), 5 (Lot 5), 7 (Lot 3), 9 (Lot 2) and 11 (Lot 1) Earlsferry Court, Bassendean as R12.5.</li> <li>Coding 1 (Lot 6) Earlsferry Court, Bassendean as R2.5.</li> <li>Coding the eight lots bound by West Road, Villers Street East, Broun Way and 167 West Road, Bassendean as Residential R20.</li> <li>Coding the 10 lots with frontage to Lamb Street Bassendean as R160</li> </ol> |    | Scheme Text   |  |  |
|---|----|---|--|--|
| <ol> <li>The supplemental provisions in relation to Design Review and Significant Trees be referenced as 6A and 6B, respectively.</li> <li>Clause 26(4) is renumbered to be 26(2).</li> <li>Removing the proposed Supplemental Provision 61(1)(22) and replacing it with a new Supplemental Provision (under the heading Significant Tree Register) which reads:         <ul> <li>"(6) No person shall cause or permit the cutting, pruning or removal of a tree, or undertake works that may damage a tree, which is included on the Significant Tree Register unless development approval has been granted in accordance with Part 8 of the Deemed Provisions."</li> <li>Scheme Map</li></ul></li></ol>   | 1. |   |  |  |
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| <ol> <li>Clause 26(4) is renumbered to be 26(2).</li> <li>Removing the proposed Supplemental Provision 61(1)(22) and replacing it with a new Supplemental Provision (under the heading Significant Tree Register) which reads:</li> <li>"(6) No person shall cause or permit the cutting, pruning or removal of a tree, or undertake works that may damage a tree, which is included on the Significant Tree Register unless development approval has been granted in accordance with Part 8 of the Deemed Provisions."</li> <li>Scheme Map         <ul> <li>(as per Attachment 5)</li> </ul> </li> <li>Zoning 2 (Lot 6) Parker Street, Bassendean and all land south of Old Perth Road (currently proposed to be Mixed Use R160) as "District Centre R-AC0"</li> <li>Coding 3 (Lot 4), 5 (Lot 5), 7 (Lot 3), 9 (Lot 2) and 11 (Lot 1) Earlsferry Court, Bassendean as R12.5.</li> <li>Coding 1 (Lot 6) Earlsferry Court, Bassendean as R2.5.</li> <li>Coding the eight lots bound by West Road, Villers Street East, Broun Way and 167 West Road, Bassendean as Residential R20.</li> </ol>  | 2. | , · · · · · · · · · · · · · · · · · · ·                                     |  |  |
| <ul> <li>4. Removing the proposed Supplemental Provision 61(1)(22) and replacing it with a new Supplemental Provision (under the heading Significant Tree Register) which reads:  "(6) No person shall cause or permit the cutting, pruning or removal of a tree, or undertake works that may damage a tree, which is included on the Significant Tree Register unless development approval has been granted in accordance with Part 8 of the Deemed Provisions."  Scheme Map (as per Attachment 5)</li> <li>5. Zoning 2 (Lot 6) Parker Street, Bassendean and all land south of Old Perth Road (currently proposed to be Mixed Use R160) as "District Centre R-AC0"</li> <li>6. Coding 3 (Lot 4), 5 (Lot 5), 7 (Lot 3), 9 (Lot 2) and 11 (Lot 1) Earlsferry Court, Bassendean as R12.5.</li> <li>7. Coding 1 (Lot 6) Earlsferry Court, Bassendean as R2.5.</li> <li>8. Coding the eight lots bound by West Road, Villers Street East, Broun Way and 167 West Road, Bassendean as Residential R20.</li> </ul>   |    | Significant Trees be referenced as 6A and 6B, respectively.                 |  |  |
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| <ul> <li>Tree Register) which reads:</li> <li>"(6) No person shall cause or permit the cutting, pruning or removal of a tree, or undertake works that may damage a tree, which is included on the Significant Tree Register unless development approval has been granted in accordance with Part 8 of the Deemed Provisions."</li> <li>Scheme Map (as per Attachment 5)</li> <li>5. Zoning 2 (Lot 6) Parker Street, Bassendean and all land south of Old Perth Road (currently proposed to be Mixed Use R160) as "District Centre R-AC0"</li> <li>6. Coding 3 (Lot 4), 5 (Lot 5), 7 (Lot 3), 9 (Lot 2) and 11 (Lot 1) Earlsferry Court, Bassendean as R12.5.</li> <li>7. Coding 1 (Lot 6) Earlsferry Court, Bassendean as R2.5.</li> <li>8. Coding the eight lots bound by West Road, Villers Street East, Broun Way and 167 West Road, Bassendean as Residential R20.</li> </ul>   | 4. | Removing the proposed Supplemental Provision 61(1)(22) and replacing        |  |  |
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| <ul> <li>Centre R-AC0"</li> <li>Coding 3 (Lot 4), 5 (Lot 5), 7 (Lot 3), 9 (Lot 2) and 11 (Lot 1) Earlsferry Court, Bassendean as R12.5.</li> <li>Coding 1 (Lot 6) Earlsferry Court, Bassendean as R2.5.</li> <li>Coding the eight lots bound by West Road, Villers Street East, Broun Way and 167 West Road, Bassendean as Residential R20.</li> </ul>  | 5. | Zoning 2 (Lot 6) Parker Street, Bassendean and all land south of Old        |  |  |
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| 8. Coding the eight lots bound by West Road, Villers Street East, Broun Way and 167 West Road, Bassendean as Residential R20.   |    | Court, Bassendean as R12.5.   |  |  |
| Way and 167 West Road, Bassendean as Residential R20.   |    |   |  |  |
|   | 8. |   |  |  |
| 9 Coding the 10 lots with frontage to Lamb Street Bassendean as R160  |    |   |  |  |
| c.   Coding the 10 lots with northage to Edinb Check, Edisorided the 17100.   | 9. | Coding the 10 lots with frontage to Lamb Street, Bassendean as R160.        |  |  |



| 10. | Coding 1, 3, 5, 7, 9 & 9F Kenny Street and 4, 6 & 8 Parker Street (nine lots) as R80. |
|-----|---|
| 11. | Coding the area bound by Shackleton Street, Guildford Road, Chapman                   |
|     | Street and the rear of the properties that front Geraldine Street as per              |
|     | the existing LPS 10.  |
| 12. | Coding the area subject to Ashfield Gardens Structure Plan as R30.                    |
| 13. | Zoning 3 (Lot 177) Wilson Street as Residential R60.                                  |
| 14. | Zoning 19 and 21 Surrey Street, Bassendean as Residential R40.                        |
| 15. | Identifying those constructed portions of Anstey Road and Hyland                      |
|     | Street, Bassendean as Road Reserve.   |
| 16. |   |
|     | and removing the boundary of the easement on site                                     |
| 17. | Reserving the unconstructed portion of Wicks Street, Bassendean as                    |
|     | Drainage/Waterways  |
| 18. | Reducing the extent of the District Centre zoning affecting a portion of              |
|     | BIC Reserve (currently occupied by the Infant Health Clinic premises) by              |
|     | approximately 65m <sup>2</sup> , so as to align with the northern boundary of the     |
|     | abutting site, being 16 Hamilton Street.  |
| 19. | Coding 10 (Lot 256) Prowse Street as R20.   |

2. Notes that the Town will forward draft Local Planning Scheme No. 11 to the Western Australian Planning Commission, pursuant to Regulation 28(1) of the Planning and Development (Local Planning Schemes) Regulations 2015.

**Voting requirements: Simple Majority** 



| 9.2 Community Transport Service |   |
|---------------------------------|---|
| Property Address                | N/A   |
| Landowner/Applicant             | N/A   |
| File Reference                  | COMS/REPRTNG/3  |
| Department                      | Community Planning  |
| Previous Reports                | 22 November 2022<br>13 December 2022<br>28 March 2023<br>18 April 2023<br>23 May 2023 |
| Authority/Discretion            | Executive The substantial direction setting and oversight role of the Council.        |
| Attachments                     | Nil   |

# **Purpose**

The purpose of this report is for Council to consider the future of the Community Transport Service (CTS).

## **Background**

There is significant recent history to this matter, which is captured in the report presented to Council's 23 May 2023 meeting. As part of that meeting, Council considered the future of the CTS where it was recommended that Council:

- "1. Receives the minutes from the Special Meeting of Electors held on 18 April 2023;
- 2. Confirms that it does not intend to fund the recommencement of the Community Transport Service; and
- 3. Notes that the Town will assist in transitional arrangements for clients and volunteers seeking alternative transport support or volunteering opportunities, respectively."



At the meeting, Council instead resolved that it:

- "1. Receives the minutes from the Special Meeting of Electors held on 18 April 2023;
- 2. Notes that the Town will assist in transitional arrangements for clients seeking alternative transport for medical appointments and for volunteers seeking alternative volunteer opportunities; and
- 3. Requests the administration work with the affected users of the original service to develop a descoped service for shopping and social outings and bring a report back to Council for consideration."

# **Communication and Engagement**

Since November 2022, the Town has contacted all users of the service and provided information for My Aged Care and contact details for local providers to assist in transitional arrangements. A letter was sent to all the users which provided Town staff contact details, if further assistance was required. For the six people who requested further assistance, staff sought to provide access to transport via People Who Care and Amana Living.

Following Council's 23 May 2023 decision, the Town has engaged with a number of community groups (Bassendean 55Plus, St Marks Anglican Church and Morley Baptist Church) regarding the possibility of them operating a community transport services in lieu of the Town. Those discussions have not resulted in a third party electing to operate such a service.

On 22 June 2023, Town staff met with two local residents who have been active in advocating for the reinstatement of the CTS. The purpose of that meeting was to discuss and perceived requirements that Council should consider if it elected to operate a de-scoped, local transport service. Feedback from attendees suggested the service should recommence for shopping trips, providing access for community members to attend activities at Bassendean 55Plus and allowing for visits to medical appointments within the district and to Midland, Morley and Beechboro.

## **Strategic Implications**

Priority Area 1: Strengthening and Connecting our Community

- 1.3 Treating people equitably with access to programs and services, regardless of advantage or ability
- 1.7 Facilitating community connection



Priority Area 4: Driving Financial Sustainability

4.1 Ensure there is sufficient, effective and sustainable use of assets

Priority Area 5: Facilitating People-Centred Services

5.1 Ensure community members know where and how to access services

Priority Area 6: Providing Visionary Leadership and Making Great Decisions

- 6.1 Make brave decisions in line with a risk appetite
- 6.3 Ensure operational activities reflect the strategic focus of Council

#### Comment

## **Local Government Services**

The following is a comparison of the community transport services offered by other Band 2 and 3 local governments, noting that the Town is a Band 3 local government.

| Local Government                 | Overview  |
|----------------------------------|---|
|                                  | Band 2  |
| City of Kalamunda                | The City provides a free 16-seater Community Bus (including fuel) to local seniors groups and charitable organisations arranging outings for members and older people. The bus seats 16 passengers (without wheelchairs) or 15 passengers (with up to two wheelchairs). |
|                                  | Groups are asked to arrange their own driver, who must hold a "MR" or "HR" class driving licence. If the groups does not have a driver, they can contact the City for a list of volunteer drivers who live in the area and may be able to assist.                       |
| City of South Perth              | Nil.  |
| Shire of Mundaring               | Nil.  |
| Town of Victoria Park            | Nil.  |
| City of Vincent                  | Pre-paid taxi vouchers of up to \$100 for individuals and \$150 for couples (per year).   |
| Shire of Serpentine – Jarrahdale | Nil.  |
| Town of Cambridge                | Nil.  |
| City of Nedlands                 | Community transport provided to CHSP/MAC supported seniors only.  |
| City of Subiaco                  | Pre-paid taxi vouchers of up to \$120 (per year).   |
| Band 3                           |   |
| Town of Claremont                | Nil.  |
| Town of Mosman<br>Park           | Nil.  |
| Town of East Fremantle           | Community transport provided to CHSP/MAC supported seniors only.  |



| T                 | Nil  |
|-------------------|------|
| Town of Cottesloe | NII. |

Based on the above, it is evident that other comparable local governments do not provide a service similar to the Town's previous service nor the potential de-scoped service.

#### Strategic Budget Policy

Clause 6.2 of the Policy states that prioritisation of funding allocation will be based on the following hierarchy:

- a) Risk mitigation activities or projects that are required to reduce extreme or high level risks to, as far as practicable, an acceptable level;
- b) Activities requiring compliance with statutory obligations or standards;
- c) Renewal, upgrade, or maintenance of existing infrastructure assets as supported by AMPs and related project prioritisation processes;
- d) Current operational funding for programs, unless the operational need for any of those programmes has been superseded;
- e) Maintenance of adequate financial reserves both operational and strategic to meet current and future (planned) needs;
- f) New programmes or assets as supported by AMPs and other strategic plans and related project prioritisation processes; and
- g) Discretionary projects or activities driven by community desire with due consideration to desired service levels or amenities provided.

Any form of local transport services falls within category "g", being the lowest priority within the Council adopted policy.

Further, Clause 5.5.2 states that the Town "adopts a "user-contributes" approach considering community service level expectations and the users' capacity to pay." As such, if Council was to provide any form of local transport service, it will need to have regard to the above provision when setting any user fees.

#### Potential Service

As set out in the May 2023 report to Council, a limited scope, local transport service (with a risk and cost mitigation approach being adopted) could operate as follows.

- Comprised of one vehicle only (currently the Town-owned 2015 Hyundai TQ Bus, but this will require replacement in due course, which if transitioned to a lease arrangement, would represent an ongoing, annual cost);
- The service runs between two and five days per week (depending on the recruitment of volunteers) and only for attending community group activities or medical appointments within the Town of Bassendean;



- It requires users to be ambulatory and provide confirmation of fitness for travel from a medical practitioner;
- Drivers would need to obtain a Passenger Transport Driver Authorisation and would only be permitted to provide manual handling / practical assistance for personal belongings; and
- Access is limited to holders of seniors cards and/or health care cards.

If Council resolves to support the above approach, it is considered that the service could commence in October 2023, subject to the availability of volunteers.

# **Statutory Requirements**

There is no statutory requirement to provide such a service.

#### **Financial Considerations**

In considering the financial impact of establishing a limited scope, local transport service, Council is to have due regard to the Council-adopted Strategic Budget Policy.

The cost of providing such a service (excluding the value of staff time) is estimated as follows.

| Expenditure (without staffing costs)             |           |         |
|--|-----------|---------|
|  | Per Annum | One Off |
| Vehicle operating costs                          | \$4,800   | \$1,000 |
| Volunteer costs (including training and testing) | \$10,000  | -       |
| Equipment  | \$350     | \$750   |
| Total  | \$15,150  | \$1,750 |

It is acknowledged that such expenditure could be partially offset by the collection of user fees, depending on what decision Council makes with respect to fees. In this regard, Council's options include seeking as much as full cost recovery or as little as a nominal fee.

The total cost of a service is estimated to be approximately \$15,150 per annum (excluding staff costs) and an initial one-off cost of approximately \$1,750. In terms of a cost comparison, whilst this version of the service represents a lower cost than the former service, it is considered likely that it would generate fewer users / trips, across which to amortise the costs. It is therefore quite possible that a descoped service would also compare unfavorably to other, similar services.

It must be noted that the above costs are not provided for in the recently-adopted 2024/24 budget, and if Council wishes to provide the service, it must allocate funds



accordingly. If Council resolves to support the establishment of a local transport service, this matter will be addressed in a subsequent report to Council.

#### **Risk Management Implications**

Not reinstating any service represents a reputation risk however, this can be mitigated by the Town continuing to assist in transitioning users to appropriate providers as referenced in the report.

In accordance with Section 17 of the *Work Health and Safety Act 2020*, the Town has a duty to (a) eliminate risks to health and safety, so far as is reasonably practicable; and (b) if it is not reasonably practicable to eliminate risks to health and safety, minimise those risks so far as is reasonably practicable.

The *Disability Discrimination Act 1992* makes it unlawful to discriminate against a person, in many areas of public life, including getting or using services and accessing public places, because of their disability. It extends to disabilities that people have had in the past and potential future disabilities, as well as disabilities that people are assumed to have. It should be noted that Council's adopted Strategic Community Plan recognises the need to treat people equitably with access to programs and services, regardless of advantage or ability.

There is a risk that the introduction of increased compliance requirements will result in the reduction in available volunteers. This may impact the frequency of the service.

#### **Declaration of Conflicts of Interest**

An Author or Approving Officer is declaring an impartiality interest, insofar as the Chief Executive Officer is considered a PCBU for the purposes of the WHS Act. The Act includes a new offence of industrial manslaughter, with substantial penalties for PCBUs where a WHS duty causes the death of an individual, in circumstances where the PCBU knew the conduct could cause death or serious harm.

# Officer Recommendation - Item 9.2

That, if Council wishes to operate a limited-scope, local transport service, it:

- 1. Requests the Chief Executive Officer to establish a limited-scope, local transport service.
- 2. Notes that the service will operate on the basis of the following:



- Comprised of one vehicle only;
- The service runs between two and five days per week (depending on the availability of volunteers) and only for attending community group activities or medical appointments within the Town of Bassendean;
- It requires users to be ambulatory and provide confirmation of fitness for travel from a medical practitioner;
- Drivers would only be permitted to provide manual handling / practical assistance for personal belongings; and
- Access is limited to holders of seniors cards and/or health care cards.
- 3. Advises of the desired fee structure.
- 4. Notes that a review of the service will be undertaken within the first 12 months of operation, including review of the level of usage and the Town's subsidisation of the service.

**Voting requirements: Simple Majority** 



| 9.3 Review of Council Policies- Street and Reserve Trees and Tree Vandalism |   |  |  |  |
|---|---|--|--|--|
| Property Address  | N/A   |  |  |  |
| Landowner/Applicant   | N/A   |  |  |  |
| File Reference  | COUP/POLCY/1  |  |  |  |
| Directorate   | Sustainability & Environment Infrastructure   |  |  |  |
| Previous Reports  | 28 June 2022<br>26 July 2022  |  |  |  |
| Authority/Discretion  | Legislative Includes adopting local laws, local planning schemes & policies.  |  |  |  |
| Attachments   | <ol> <li>Council Policy 1.8 Street and Reserve Trees [9.3.1 - 5 pages]</li> <li>Council Policy 1.13 Tree Vandalism [9.3.2 - 12 pages]</li> <li>Amended Street and Reserve Trees Council Policy [9.3.3 - 5 pages]</li> </ol> |  |  |  |

The purpose of this report is for Council to consider an amended Council Policy 1.8 Street and Reserve Trees (CP 1.8) and revocation of Council Policy 1.13 Tree Vandalism (CP 1.13).

#### **Background**

The current Council Policy 1.8 Street and Reserve Trees was adopted at the 28 June 2022 Ordinary Council Meeting, with a review date of May 2023.

At the 26 July 2022 Ordinary Council Meeting, Council deferred consideration of an amended Council Policy 1.13 Tree Vandalism, to allow further consideration at a Councillor workshop. The workshop was held on 31 January 2023.

A subsequent review has been undertaken of both policies, with a proposal to incorporate tree vandalism into CP 1.8 and revoke CP 1.13. The amended Council Policy 1.8 Street and Reserve Trees is provided in Attachment 3.

# **Communication and Engagement**

Tree vandalism was discussed at a Councillor workshop on 31 January 2023. There has been no community consultation with regards to the policy review.



#### Strategic Implications

Priority Area 2: Leading Environmental Sustainability

- 2.4 Conserve, protect and enhance our natural environment and biodiversity
- 2.6 Support the creation of a more green and shaded Town

Priority Area 6: Providing Visionary Leadership and Making Great Decisions 6.3 Ensure operational activities reflect the strategic focus of Council

#### Comment

The proposed amendments to Council Policy 1.8 Street and Reserve Trees include:

#### General

- Change in responsibility from Infrastructure to Sustainability and Environment
- Revised Policy Objective incorporating an aspirational tree canopy target of 30% by 2040, consistent with the WALGA Urban Forest Advocacy Position and recently adopted Town of Bassendean Tree Canopy Action Plan 2023-2027.
- Additional definition for Amenity Value, amendment to the definition of a street tree and deletion of the definition for Aggregate Tree Canopy Area as it does not appear elsewhere in the Policy.

#### Street Tree Planting

- Amendment of heading to "Tree Planting", with simplification of point regarding consideration of verge and home orientation/ renewable energy systems.
- Proposes the Street and Reserve Tree Planting List be further delineated to identify appropriate species for parks and streetscapes of various verge widths, with / without powerlines.
- Expansion of Street and Reserve Tree Criteria to provide further detail on locational considerations, tree dimensions/ growing habit, maintenance requirements and costs and other factors to ensure selection of the "Right Tree, Right Place". This approach aims to optimise canopy area potential by ensuring sufficient soil volume is available and minimise pruning requirements and potential conflict with infrastructure that may otherwise result in future tree removal.
- Removal of clause relating to objections to proposed new tree/s on compassionate grounds.

## Tree Pruning/ Removal

 Removal of any allowance to consider pruning/ removal of a tree due to allergies.



 Addition of clauses relating to tree removal required to facilitate crossover removal, where all other design options have been exhausted – and applicable charges for tree removal and replacement planting.

#### **Unauthorised Works**

- Amendment of heading to "Unauthorised Activity" with further details provided on actions that may be taken at the CEO's discretion in response to tree vandalism/ damage. These actions include:
  - Infringement/ prosecution;
  - Recovery of costs associated with removal and replacement;
  - Recovery of costs equivalent to the Amenity Value of the tree;
  - Replacement planting at a minimum ratio of 1 (removed) to 1 (replaced) and;
  - o Installation of signage in the location of the vandalised tree, for a potential duration of 2 years (reduced from 36 months in current CP 1.13).

With the proposed revocation of the Council Policy 1.13 Tree Vandalism, the following elements of that policy will no longer apply:

- Requirement to report each instance of tree vandalism to the police.
- Requirement to report the outcomes of investigations of each instance of tree vandalism to Council on a prescribed template. The template will be amended and will function as an operational document.
- Removal of provision to offer rewards for information relating to tree vandalism.

The proposed amendments are aimed to simplify and consolidate the intent of CP1.13 into CP 1.8, whilst maintaining the objective to promote a consistent approach to deterring and responding to the loss of trees on Council managed land, and ensuring offenders are not advantaged by such actions.

The Community Education aspects of CP 1.13 are now included in the Tree Canopy Action Plan 2023 - 2027.

#### **Statutory Requirements**

Section 2.7(2)(b) of the Local Government Act 1995 provides Council with the power to determine policies.

#### **Financial Considerations**

The Street and Reserve Tree Criteria is proposed to be expanded to include consideration of maintenance requirements and costs when identifying species for a location. This particularly relates to debris collection for deciduous trees and tree pruning in locations where traffic management is required.



### **Risk Management Implications**

There is a potential reputational risk should CP 1.13 be retained in its current form due to reference to several obsolete documents and potential inability to recover the financial penalties stated. In addition, the current policy does not allow discretion when considering action taken in response to tree damage/ vandalism. This is problematic as prosecution may not be appropriate for lower severity incidents, or activities undertaken under exceptional circumstances or in good faith which result in minimal damage.

#### **Declaration of Conflicts of Interest**

All officers involved in the preparation of this report have considered and determined that they do not have a conflict of interest in the matter.

## Officer Recommendation – Item 9.3

That Council:

- Adopts the amended Council Policy 1.8 Street and Reserve Trees, as attached to this report.
- 2. Revokes Council Policy 1.13 Tree Vandalism, as attached to this report.

## **Voting requirements:**

- 1. Simple Majority
- 2. Absolute Majority



| 9.4 Revoking previous resolutions |  |  |  |  |
|-----------------------------------|--|--|--|--|
| Property Address                  | N/A  |  |  |  |
| Landowner/Applicant               | N/A  |  |  |  |
| File Reference                    | GOVN/CCLMEET/1   |  |  |  |
| Directorate                       | Office of the CEO  |  |  |  |
| Previous Reports                  | N/A  |  |  |  |
| Authority/Discretion              | Executive The substantial direction setting and oversight role of the Council. |  |  |  |
| Attachments                       | Nil  |  |  |  |

The purpose of this report is for Council to consider revoking previous Council resolutions relating to:

- 1. Intersection roundabouts and effective chicanes into which suitable large trees can be planted
- 2. Review of local law activities on thoroughfares and trading in thoroughfares and public places local law 2010 (to be replaced)
- 3. Review of Streetscape Weed Management (Part 3)
- 4. Notice of Motion Notice Boards
- 5. Booked verge collection service (Part 3), and
- 6. Relocation of the Town's Customer Service Centre (Part 2)

#### **Background**

Following a review of Council resolutions it was identified and determined that a number of resolutions will not be able to be completed. This was due to operational requirements, budget constraints, or are open ended (requiring annual reporting) which will not allow them to be finalized.

It is proposed that the resolutions outlined in this report are revoked as they are unlikely to be resolved.

## **Communication and Engagement**

N/A

## Strategic Implications



Priority Area 6: Providing Visionary Leadership and Making Great Decisions

- 6.1 Make brave decisions in line with a risk appetite
- 6.5 Foster an environment of innovation and leadership

#### Comment

The table below sets out the resolutions the administration is seeking to be revoked. It outlines which part is being sought to be revoked as well as the reasoning for it.

| Item and<br>Council<br>meeting   | Council Resolution  | Revoke<br>whole or<br>part<br>resolution                                    | Reason   |
|--|---|---|--|
| 1. Intersection roundabouts and effective chicanes into which suitable large trees can be planted  June 2017                 | Notice of motion – Cr Brown: Moved Cr Brown seconded Cr Pule that the town of Bassendean conduct an audit in order to identify main thoroughfare roads capable of modification to incorporate intersection roundabouts and effective chicanes into which suitable large trees can be planted. | Revoke<br>whole<br>resolution   | Town officers proposed \$50,000 for the 2023/24 budget to undertake auditing in order to identify main thoroughfare roads capable of modification to incorporate intersection roundabouts and effective chicanes into which suitable large trees can be planted. This was not accepted by Council. |
| 2. Review of local law – activities on thoroughfares and trading in thoroughfares and public places local law 2010  May 2019 | Moved Cr Gangell seconded Cr<br>Brown that council: 1.<br>Commences the advertising and<br>consultation processes outlined in<br>clauses (3) and (3a) of section<br>3.12 of the local government act<br>1995 for the proposed<br>thoroughfares & PUBLIC PLACES<br>LOCAL LAW 2019              | Revoke<br>whole<br>resolution<br>(replace<br>with<br>updated<br>resolution) | The Town is seeking an updated resolution to begin the process of reviewing the Local Law, inclusive of community advertising.   |
| 3. Review of<br>Streetscape<br>Weed<br>Management<br>March 2022  | Moved Cr Hamilton, Seconded Cr<br>Poliwka, that Council:<br>1. Rescinds Council resolution<br>OCM 12/04/16, Part 3 which<br>reads: "Suspends the use of<br>glyphosate on hard surfaces in the<br>urban environment";  | Revoke part 4: Requests the CEO provide Councillors with an                 | The Town seeks revocation of part 4 as it is an ongoing requirement and can be managed as part of normal operations as necessary. Parts  |



- 2. Rescinds Council resolution OCM 8/05/17, Part 1 which reads: "Upholds the suspension of the use of glyphosate on hard surfaces in the urban environment as per the Council resolution OCM-12/4/16"; and
- 3. Notes that steam weeding of hard surfaces within streetscapes will continue until 30 June 2022; following which a new integrated weed management approach will commence as summarised in Attachment B with the following amendments:
- That provision be made to continue steam weeding for all Tier 3 hard surfaces (local access roads) until June 2023 with some spot spraying of herbicides or alternative treatments permitted where there is demonstrated instances of weeds causing damage to infrastructure;
- Requests the CEO enter into discussions for MRWA to take back maintenance of the Guildford Road Medians;
- Trials new or alternative methods of weed control with the aim to phase out use of glyphosate on hard surfaces within the road reserves over the next four years;
  4 Requests the CEO provide Councillors with an assessment of the overall Streetscape Weed Management each year;
  5. Requests a review of the
- 5. Requests a review of the Town's mowing programs and equipment with an aim to reduce the weed seed bank throughout the district; and
- 6. Requests allocation of \$10,000 for consideration in the 2022/23 budget for the co-funding of WaterWise Grants for Verge Transformation projects in the lead up to winter planting periods during the 2022/23 financial year.

assessme nt of the overall Streetscap e Weed Manageme nt each year; 1,2,3 and 6 are complete. Part 4 was provided to Councillors in the CEO Bulletin on.31/03/2023. Part 5 was provided to Councillors on 04/08/2023 in the CEO Bulletin.



| 4. Notice of Motion - Notice Boards May 2022                    | Moved Cr Kathryn Hamilton, Seconded Cr Paul Poliwka, that:  1. Council requests that a Notice Board be installed in the first half of the 2022/23 financial year, in a high foot traffic area at each of the following sites: Sandy Beach Reserve, Jubilee Reserve, Mary Crescent Reserve & Ashfield Reserve; 2. Notice Boards are selected that are compatible with or complement the proposed installation area; and 3. Council requests that the CEO causes to have made two reusable portable Notice Boards that can be utilised in different locations as required. | Revoke whole resolution  | Revocation being sought based on the following.  I.  Notice Boards are typically located at LG Civic and administration centres or in staffed premises.  These locations are a significant distance from the administration centre and in unstaffed locations and facilities.  Updating information in these locations will be less cost effective.  II.  The Towns preferred communication channels are in a digital format  III.  Significant community issues will be managed via a communications plan which will identify the most effective form of communication.  The Town's sooks |
|---|--|--|--|
| 5. Booked<br>Verge<br>Collection<br>Service<br>November<br>2022 | Council Resolution – Item 13.1 OCM 18/11/22 MOVED Cr Hamilton, Seconded Cr Ames, that Council requests the CEO facilitate the following: 1. Provision, as soon as practicable, of a booked verge collection service to address instances where skips on demand are not able to be utilised by a resident under circumstances governed by updated Compassionate Waste   | Revoke part 3:  Review and discussion of Waste Plans, future Waste projects, | The Town's seeks revocation of part 3 as it is an ongoing requirement and can be managed as part of normal operations as necessary.  Parts 1 and 2 are complete.   |



|   | Service Guidelines; 2. Provision of the same booked verge collection service for collection of bulk waste at properties where there is inadequate space on the public verge and within the property itself to set down a skip bin for use by the resident; and 3. Review and discussion of Waste Plans, future Waste projects, and Waste Initiatives via a Councillor Concept Workshop at the end of every calendar year.  | and Waste<br>Initiatives<br>via a<br>Councillor<br>Concept<br>Workshop<br>at the end<br>of every<br>calendar<br>year.  |  |
|---|--|--|--|
| 6. Relocation of the Town's Customer Service Centre February 2023 | <ul> <li>Council Resolution – Item 12.8(c) MOVED Cr Hamilton, Seconded Cr Carter, that Council:         <ol> <li>Requests the CEO to prepare a report to Council outlining the following in respect to the Depot site in Scaddan Street and Town Centre facilities:</li> <li>Analysis of the future needs of the Town's depot operations and functions;</li> <li>Analysis of the spatial requirements of each business unit of the organisation;</li> <li>Review/analysis of the potential footprint of a future Civic facility in the Town Centre to accommodate public facing business units that work from a fixed location, and review/analysis of a future depot facility to accommodate other business units;</li> <li>Provision of the concept plans for the proposed relocation of the Town's Customer Service centre to the library together with estimated cost for this portion of the works;</li> </ol> </li> <li>Requests the CEO to engage with TADWA to assess and</li> </ul> | Revoke part 2:  Requests the CEO to engage with TADWA to assess and report to Council on the merits of a potential expansion of that organisatio n on adjoining depot land, and potential synergies that may exist in the co-location of new facilities for both organisatio ns; | The CEO has conversed with the CEO of TADWA and has confirmed that TADWA would not subsidise construction of a new premise for municipal purposes. On this basis there is no advantage to the TOB to further investigate this matter.  Part 3 is complete. |



| report to Council on the merits   |
|-----------------------------------|
| of a potential expansion of that  |
| organisation on adjoining         |
| depot land, and potential         |
| synergies that may exist in the   |
| co-location of new facilities for |
| both organisations;               |
| 3. Requests the CEO to write to   |
| Hawaiian to decline leasing a     |
| space at the shopping centre.     |

# **Statutory Requirements**

Regulation 10(2) of the *Local Government (Administration) Regulations 1996* outlines that if a decision is made at a council or committee meeting, any decision to revoke or change the decision must be made by an absolute majority.

#### **Financial Considerations**

Revoking the items set out in this report aid in the efficient operations of the Town by lessening the reporting burden and not investing funds into items seen to not provide value to the Town.

#### **Risk Management Implications**

There is a reputational risk to the Town that if the above resolutions are not revoked it will cause inefficient use of resources.

#### **Declaration of Conflicts of Interest**

All officers involved in the preparation of this report have considered and determined that they do not have a conflict of interest in the matter.

#### Officer Recommendation – Item 9.4

#### That Council:

- 1. Revokes the Council resolutions 1-6 as set out in this report.
- 2. Requests the CEO to review the *Activities on Thoroughfares and Trading in Thoroughfares and Public Places Local Law 2010* according to the process set out in the *Local Government Act 1995*.

**Voting requirements: Absolute Majority** 



| 9.5 RFQ 05/2022 - Contract Extension and Variation - Streetscape Weed Control Services |  |  |  |  |
|--|--|--|--|--|
| File Reference   | PLES/TENDNG/61   |  |  |  |
| Directorate  | Corporate Services Sustainability & Environment  |  |  |  |
| Previous Reports   | 22 March 2022<br>27 September 2022   |  |  |  |
| Authority/Discretion   | <b>Executive</b> The substantial direction setting and oversight role of the Council.  |  |  |  |
| Attachments  | <ol> <li>CONFIDENTIAL REDACTED - Contract Extension<br/>Request Acceptance [9.5.1 - 2 pages]</li> <li>CONFIDENTIAL REDACTED - Contract<br/>Performance Review Form [9.5.2 - 8 pages]</li> <li>CONFIDENTIAL REDACTED - Contract Variation<br/>Calculation - 23.24 and Year 2 of Contract [9.5.3 -<br/>2 pages]</li> </ol> |  |  |  |

The purpose of this report is for Council to consider a contract variation and extension for RFQ 05/2022 Streetscape Weed Control Services within the Town of Bassendean in accordance with the terms and conditions of the Contract.

### **Background**

Following an RFQ process, the Town awarded the contract for RFQ 05/2022 Streetscape Weed Control Services within the Town of Bassendean to:

- Greensteam Australia for the Streetscape Weed Control Services –
   Separable Portion 1: Steam Weed Control; and
- Environmental Industries for the Streetscape Weed Control Services Separable Portion 2: Chemical Weed Control.

The Contract expires on 2 October 2023 and includes an optional extension period of one (1) year and the Town has a need for the services to continue. Both Contractors have accepted the Town offer of an extension of this Contract from 3 October 2023 to 2 October 2024 (Confidential Attachment 1). The Contract Manager has reviewed the performance of the Contract and Contractors and supports the extension (Confidential Attachment 2).

The resolution of Council from the 27 September 2022 Ordinary Council Meeting incorporated the following elements:



- 1. Extends the treatment of all Tier 3 (local) roads with steam until 30 September 2023 to align with the first year of the Contract, noting the premium per kilometre cost outlined under Financial Considerations, and additional budget of \$8,000 required in 2022/23 to be requested at the mid-year review;
- 2. Appoints Greensteam Australia for the Streetscape Weed Control Services Separable Portion 1: Steam Weed Control in accordance with the Terms and Conditions as specified in RFQ 05/2022 for a period of One (1) year with a further option to extend the Term of the Contract by One (1) Year, to commence upon Council Approval and Letter of Award;
- 3. Appoints Environmental Industries for the Streetscape Weed Control Services Separable Portion 2: Chemical Weed Control in accordance with the Terms and Conditions as specified in RFQ 05/2022 for a period of One (1) year with a further option to extend the Term of the Contract by One (1) Year, to commence upon Council Approval and Letter of Award; and
- 4. Notes that the CEO will present a report to Council as part of the annual budget process for 2023/24 to seek the additional budget required for year two of the contract for Separable Portion 1: Steam Weed Control, prior to exercising the option to extend the term of that contract.

As part of the annual budget process for 2023/24, information was provided to Councilors on operational budgets incorporating a reduced streetscape weed control budget associated with a reduction in steam treated areas.

#### **Proposal**

That Council approves an extension to the respective contracts for Steam Weed Control and Chemical Weed Control for one year and authorises a variation to each contract to change the treatment of local roads from steam to herbicide.

## **Strategic Implications**

Priority Area 4: Driving Financial Suitability
4.1 Ensure there is sufficient, effective and sustainable use of assets

#### Comment

Background to the Town's streetscape weed management is provided in Item 12.5 to the 22 March 2022 Ordinary Council Meeting, and methodology for the works outlined in Item 12.6 of the 27 September 2022 Ordinary Council Meeting.

The indicative works schedule under the current contract is outlined below. The timing will remain unchanged, with the proposed contract variation that local roads will change from steam to herbicide treatment. Distributor roads will continue to be



treated with herbicide, and high frequency sensitive areas will continue to be treated with steam.

Residents/ratepayers may register for the "No Spray List", meaning that hardstand areas (kerbs and footpaths) adjacent to theirproperty will be left untreated with herbicides. To remain on the "No Spray List" residents are required to reconfirm their details on an annual basis (in April) to ensure contact details are up to date. A reminder email was sent earlier in 2023.

|                                | J | F | М | Α | М | J | J | Α | S | 0 | N | D |
|--------------------------------|---|---|---|---|---|---|---|---|---|---|---|---|
| High frequency sensitive areas |   |   |   |   |   |   |   |   |   |   |   |   |
| Local roads                    |   |   |   |   |   |   |   |   |   |   |   |   |
| Distributor roads              |   |   |   |   |   |   |   |   |   |   |   |   |

# **Statutory Requirements**

A Local Government can vary a contract in accordance with clause 21A of Part 4 of the Local Government (Functions and General) Regulations 1996 ("the Regulations") where the variation is necessary in order for the goods or services to be supplied and does not change the scope of the contract.

While the contract extensions could have been approved administratively, it was considered beneficial to consider the contract variations prior to extending the contracts.

#### **Financial Considerations**

The proposed contract variation calculation (Confidential Attachment 3) is regarded as commercial in confidence and is included in the attached confidential spreadsheet.

The 2023/24 approved budget for streetscape weed control is \$135,812. Should Council resolve not to approve the contract variations there will be a budget shortfall of \$46,028.

### **Risk Management Implications**

Should the contract extension not be approved by Council, the Town will not have any streetscape weed control services. This will impact the October, November and December scheduled treatments, due to the timeframe involved with advertising and awarding a new contract/ tender.



Should the variation not be approved by Council, additional funds of \$46,028 will be required to be sourced from existing projects and/or operational budgets, resulting in other planned activities being unable to be completed, or completed at reduced service levels.

#### **Declaration of Conflicts of Interest**

All officers involved in the preparation of this report have considered and determined that they do not have a conflict of interest in the matter.

## Officer Recommendation – Item 9.5

That Council:

- Authorises the extension of Contract 05/20222 Streetscape Weed Control Services within the Town of Bassendean with Greensteam Australia for the Streetscape Weed Control Services – Separable Portion 1: Steam Weed Control for a further one (1) year period from 3 October 2023 to 2 October 2024 in accordance with the existing terms and conditions of the Contract.
- 2. Authorises the extension of Contract 05/20222 Streetscape Weed Control Services within the Town of Bassendean with Environmental Industries for the Streetscape Weed Control Services Separable Portion 2: Chemical Weed Control for a further one (1) year period from 3 October 2023 to 2 October 2024 in accordance with the existing terms and conditions of the Contract.
- 3. Approves the contract variation for RFQ 05/2022 Streetscape Weed Control Services within the Town of Bassendean with Greensteam Australia for the Streetscape Weed Control Services Separable Portion 1: Steam Weed Control, to remove the treatment of local roads, effective from 3 October 2023 22 September 2023.
- 4. Approves the contract variation for RFQ 05/2022 Streetscape Weed Control Services within the Town of Bassendean with Environmental Industries for the Streetscape Weed Control Services Separable Portion 2: Chemical Weed Control, to include the treatment of local roads, effective from 3 October 2023.

**Voting requirements: Simple Majority** 



| 9.6 Accounts Paid - July 2023 |  |  |  |  |
|-------------------------------|--|--|--|--|
| Property Address              | N/A  |  |  |  |
| Landowner/Applicant           | N/A  |  |  |  |
| File Reference                | FINM/CREDTS/4  |  |  |  |
| Directorate                   | Corporate Services   |  |  |  |
| Previous Reports              |  |  |  |  |
| Authority/Discretion          | Legislative Includes adopting local laws, local planning schemes & policies. |  |  |  |
| Attachments                   | 1. Accounts Paid - July 2023 [ <b>9.6.1</b> - 16 pages]                      |  |  |  |

The purpose of this report is for Council to receive the list of payments for July 2023.

## **Background**

Regulation 13 of the *Local Government (Financial Management) Regulations 1996*, requires a list of accounts paid by the CEO each month to be presented to Council at the next ordinary meeting of Council after the list is prepared.

## **Communication and Engagement**

Nil.

## **Strategic Implications**

Priority Area 4: Driving Financial Suitability

- 4.1 Ensure there is sufficient, effective and sustainable use of assets
- 4.3 Support the local economy

#### Comment

Payments made during July 2023 are presented to Council, showing the date, payee, amount and description in respect of each payment for goods and services received.

## **Statutory Requirements**

Local Government (Financial Management) Regulations 1996

### **Financial Considerations**



All payments are authorised prior to disbursement in accordance with the Town's Purchasing Policy, Procurement Guidelines and allocated budgets.

## **Risk Management Implications**

Financial Risk

Low

The Town has adequate controls in place to mitigate external and internal risks in accounts payable.

As an extra measure, the Town uses EftSure to independently check bank account details of suppliers paid by the Town.

#### **Declaration of Conflicts of Interest**

All officers involved in the preparation of this report have considered and determined that they do not have a conflict of interest in the matter.

## Officer Recommendation – Item 9.6

That Council receives the list of payments for July 2023.

**Voting requirements: Simple Majority** 



# **10 Confidential Business**

# 11 Motions of which Previous Notice has been given

# 12 Closure

The next Briefing Session will be held on Tuesday 19 September 2023 commencing at 6pm.

The next Ordinary Council meeting will be held on 22 August 2023 commencing at 6pm.