# TOWN OF BASSENDEAN AGENDA BRIEFING SESSION 22 SEPTEMBER 2020

# TABLE OF CONTENTS

Page No.

1.0		DECLARATION OF OPENING/ANNOUNCEMENT OF VISITORS	1
2.0		ATTENDANCES AND APOLOGIES	2
3.0		DEPUTATIONS	2
4.0		ANNOUNCEMENTS	2
5.0		PUBLIC QUESTION TIME	2
6.0		DEPUTATIONS	2
7.0		REPORTS	2
	7.1	Joint Development Assessment Panel Application (Aged Care Fac & Commercial)	ility 3
	7.2	Bassendean Oval Business Case	6
	7.3	Request for Office Space by the 5000meals Program inside Bassendean Seniors and Community Centre	the 9
	7.4	Local Planning Policy No. 7 – Local Shopping Centre Zone Des Guidelines	ign 17
	7.5	Councillor Training and Professional Development Policy	23
	7.6	Appointment of Acting Chief Executive Officer Policy	27
	7.7	Monthly Financial Report – August 2020	31
	7.8	Accounts Paid – August 2020	35
8.0		MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN	37
	8.1	Cr Wilson – Differential Rates and Rateable Properties on Minim Rates	um 37
9.0		CONFIDENTIAL BUSINESS	39
	9.1	Use of the Bassendean Seniors and Community Centre Kitchen for Community Kitchen Pilot Program	the 36
10.0	I	CLOSURE	39

# TOWN OF BASSENDEAN

# **NOTICE OF BRIEFING SESSION**

A Briefing Session of the Council of the Town of Bassendean will be held on Tuesday, 22 September 2020 in the Council Chamber, 48 Old Perth Road, Bassendean, commencing at 6.00pm.

The Mayor will preside at the Briefing Session. In the absence of the Mayor, the session will be presided over by the Deputy Mayor. The Briefing Session is designed as a Question and Answer session only. No decisions by Council are made at this forum.

The Town is committed to ensuring our Council Meetings are a safe work environment, free of risks to the health and wellbeing of Elected Members, Officers and our community.

Participants are required to be respectful, courteous and have due regard for individual rights and differences. Individuals may be asked to leave should their conduct adversely affect the health and safety of others. By attending this meeting, you agree to abide by these conditions.

# AGENDA

## 1.0 DECLARATION OF OPENING/ANNOUNCEMENT OF VISITORS

## Acknowledgement of Traditional Owners

The Town of Bassendean acknowledges the past and present traditional owners of the land on which we gather to conduct this meeting, and pays its respects to their Elders, both past and present.

Audio Recording

The audio recording will commence at the times that the meetings are due to commence and finish when the Presiding Member closes or adjourns the meeting for any reason.

## 2.0 ATTENDANCES AND APOLOGIES

## 3.0 DECLARATIONS

# 4.0 ANNOUNCEMENTS

## 5.0 PUBLIC QUESTION TIME/STATEMENTS

15 minutes will be allocated for addresses by members of the public on matters contained in the agenda.

Questions can be submitted prior to the Briefing Session to: https://www.bassendean.wa.gov.au/forms/public-questiontime/36

If a member of the public is not present at the meeting, a response will be provided in writing outside of the meeting.

Statements can be submitted prior to the Briefing Session to: https://www.bassendean.wa.gov.au/forms/public-statement-time/37

It should be noted that comments are recorded and live streamed via YouTube, and that there is no protection from legal action being taken against you, should it arise from your comments delivered at the meeting.

# 6.0 DEPUTATIONS

## 7.0 REPORTS

Under each report, Officers will provide a brief outline of the report. Councillors will be given the opportunity to ask any questions that they may have.

Item No. 7.1	Joint Development Assessment Panel Application (Aged Care Facility &		
	Commercial)		
Property Address	Lot 54 (27) Hamilton Street, Lots 84 (68) & 85 (70)		
	Old Perth Road, Bassendean		
Landowner/Applicant	Ms Clare McLean, Peter Webb & Associates		
	Mr Geoff Taylor, T & T Management Services		
	Pty Ltd		
	Mr Michael Cross, T & T Management Services		
	Pty Ltd		
File Ref/ROC	DABC/BDVAPPS/2020-082		
Previous Council Reports	N/A		
(if applicable)			
Directorate	Community Planning		
Authority/Discretion			
Advocacy	When the Council advocates on its own behalf or on behalf		
	of its community to another level of		
	government/body/agency. The substantial direction setting and oversight role of the		
	Council. e.g. adopting plans and reports, accepting tenders,		
	directing operations, setting and amending budgets.		
Legislative	Includes adopting local laws, town planning schemes and		
	policies.		
	When the Council operates as a review authority on decisions made by Officers for appeal purposes.		
Quasi-Judicial	When the Council determines an application/matter that		
	directly affects a person's right and interests. The judicial character arises from the obligation to abide by the		
	principles of natural justice. Examples of Quasi-Judicial		
	authority include town planning applications, building		
	permits, applications for other permits/licences (e.g. under		
	Health Act, Dog Act or Local Laws) and other decisions that		
	may be appealable to the State Administrative Tribunal.		
Attachment No. 1	Responsible Authority Report		
	Development Report		
	Development Plans		
	Consultation Plan		
	Schedule of Submissions		

The purpose of this report is for Council to provide a recommendation to the Metro Inner-North Joint Development Assessment Panel (JDAP) for a proposed at Aged Care Facility & Commercial development at Lot 54 (27) Hamilton Street, Lots 84 (68) & 85 (70) Old Perth Road, Bassendean.

# Background

At its 17 May 2018 meeting, the Metro Central JDAP approved an application (DAP/18/01379) for a Mixed Use development comprising additions and alterations to a Nursing Home, Shops and 18 Multiple Dwellings.

The proposed development is consistent with this approval, with the exception of removing the 18 multiple dwellings component of the development (reducing the height of the building from five to four storeys) and a slight increase in the commercial floorspace. The proposal has been amended to respond to current market conditions.

In addition to the JDAP approval, an application to amalgamate the subject sites (WAPC Ref 156270) was approved on 1 May 2018, and therefore remains valid until 1 May 2023 as a result of the amendments to the *Planning and Development Act 2005* in response to the COVID-19 pandemic.

# Proposal

The proposal includes:

- A four storey mixed use development comprising the following:
  - Lower Ground level three commercial tenancies (71m<sup>2</sup>, 87m<sup>2</sup> and 102m<sup>2</sup>) car parking and service areas;
  - Upper Ground level 39 aged care beds connecting to the existing aged care facility. This will require the removal of 11 existing car parking bays, to be accommodated in the ground level car park.
  - First Floor 27 aged care beds in addition to lounge, kitchen, amenity and staff and reception areas;
  - Second Floor 37 aged care beds;
  - Third Floor 33 aged care beds in addition to lounge, therapy and dining and servery areas.
- A total of 136 beds (existing and proposed) form the aged care component of the development and a total of 260m<sup>2</sup> of commercial space is provided.
- A total of 49 car parking bays, including one bay for the exclusive use of people with disabilities, four motorcycle bays, bicycle parking and end of trip facilities.
- The existing Nursing Home is intended to be retained, modified, extended and incorporated into the proposed development.

Details of the proposal, including the development report and plans, are attached to the Responsible Authority Report (RAR).

# Communication and Engagement

Details of public consultation are contained within the RAR.

## **Strategic Implications**

Priority Area 3: Creating a Vibrant Town and Precincts

Direction	Potential Strategies	What Success Looks Like
Support the town centre to thrive	<ul> <li>Advocate for economic growth of our Bassendean town centre</li> <li>Engage potential government and private sector development partners to realise opportunities within the Town of Bassendean</li> </ul>	<ul> <li>LONG TERM</li> <li>Increased number of developments within the town centre</li> <li>Increased population within the Town</li> </ul>

### Comment

The Town's assessment of the proposed development is contained within the RAR.

### **Statutory Requirements**

The *Planning and Development (Development Assessment Panels) Regulations* 2011 require the Town to prepare and submit a RAR for the JDAP which sets out the planning assessment and recommendation(s) on a JDAP application.

In considering this matter, Council is required to provide a reason for any decision it makes.

#### **Financial Considerations**

Nil.

#### **Risk Management Implications**

Nil.

#### Officer Recommendation – Item 7.1

That Council endorses the Officer Recommendation contained within the attached Responsible Authority Report for the following reasons:

"The proposed development is consistent with LPS 10 and relevant local planning policies, with the exception of those requirements outlined above that are acceptable to be varied or can be adequately addressed via conditions. The Town is satisfied that the proposed development is consistent with the objectives of the Town Centre Zone and it is therefore recommended that the application be approved subject to conditions."

## Voting requirements: Simple majority

Item No. 7.2	Bassendean Oval Business Case	
Property Address	1 West Road, Bassendean	
Landowner/Applicant	Crown land vested with Town of Bassendean	
Ref	COMDEV/PLANNG/4 and ROC19/69544	
Directorate	Community Planning	
Decision Type	Executive	
Authority/Discretion		
Advocacy When the Council advocates on its own behalf or on beha community to another level of government/body/agency.		
Executive The substantial direction setting and oversight role of the e.g. adopting plans and reports, accepting tenders, operations, setting and amending budgets.		
Legislative     Includes adopting local laws, town planning schemes and poli		
Review When the Council operates as a review authority made by Officers for appeal purposes.		
Quasi-Judicial       When the Council determines an application/matter that affects a person's right and interests. The judicial characte from the obligation to abide by the principles of natural Examples of Quasi-Judicial authority include town p applications, building permits, applications for permits/licences (e.g. under <i>Health Act, Dog Act</i> or Loca and other decisions that may be appealable to the Administrative Tribunal.		
Attachment	Nil.	

The purpose of this report is for Council to consider the Bassendean Oval Business Case project in light of the development of a Town Centre Masterplan.

## Background

On 13 July 2017, Council resolved to participate in the Bassendean Oval Football Facilities business case project.

A Project Control Group (PCG) was established by the Department for Local Government, Sport and Cultural Industries (DLGSC) to oversee the development of the business case. That group includes representatives from the Town, the Department the Swan Districts Football Club, the West Australian Football Commission and DLGSC.

In early 2018, the Town, on the advice of the PCG, appointed a consultant (Dave Lanfear Consulting) to prepare the business case. The PCG oversees the role of the consultant.

To date, the consultant has completed two block design options which includes, at the request of SDFC, the provision of commercial space on the site, which would be able to be leased out by the SDFC to increase the financial sustainability of the Club.

In November 2019, Council resolved (among other things) to amend the scope of the project to including the investigation of the potential for any redevelopment of Bassendean Oval to also incorporate community facilities, in addition to accommodating the Swan Districts Football Club.

In June 2020, Council resolved to commence a Town Centre Masterplan project, so as to provide a vision for the Bassendean Town Centre area, that responds to the community's desire to be a vibrant and activated mixed use precinct.

## **Communication and Engagement**

In July 2020, the Town met with the Director General, DLGSC and Officers and the Chief of Staff for the Minister for Sport and Recreation regarding both the Business Case and Town Centre Masterplan projects.

Importantly, DLGSC recognised the merit in holding the Business Case project in abeyance until such time as the Masterplan project is completed on the basis that the Masterplan would specifically include the Bassendean Oval site.

On 15 September 2020, the CEO and Director Community Planning met with the CEO of the SDFC to discuss the proposed Town Centre Masterplan and the desire to include the SDFC as a key stakeholder in its development, and the proposed recommendation to Council to suspend the Business Case for the development of Bassendean Oval.

The CEO of the Town of Bassendean indicated that there is an opportunity for the SDFC to attend the Council meeting, should they wish to make a statement, deputation or ask questions.

## Strategic Implications

Direction	Potential Strategies	What Success Looks Like
Ensure community facilities are accessible to and well utilised by a diverse range of community members	<ul> <li>Community Infrastructure Strategy (use of community spaces, shared or individual hubs, appropriate number of facilities)</li> <li>Leasing, Licensing and Hiring Strategy</li> </ul>	<ul><li>Increased use of facilities</li><li>Increased shared use of</li></ul>

Priority Area 4: Driving Financial Suitability

# Comment

Recognising the business case development process commenced approximately three years ago, it must be recognised that much has changed since this time including an extensive community engagement process (i.e. BassenDream Our Future); progress of a new Local Planning Framework; adoption of a new Strategic Community Plan; a review of the Town's land assets; and a recent decision by Council to create a Town Centre Masterplan based upon the BassenDream findings.

Based upon feedback from DLGSC, there is no practical issue with holding the Business Case project in abeyance pending the completion of the Town Centre Masterplan project.

## **Statutory Requirements**

Nil.

## **Financial Considerations**

The Town will need to acquit grants funds for costs previously incurred, but otherwise, suspension of the Business Case project will also suspend any further expenditure.

## **Risk Management Implications**

The risk to Council of not suspending its involvement with the Bassendean Oval Business Case project is that the Business Case does not align with the future outcomes of the Town Centre Masterplan project. There is also the continuing staff costs of pursuing a Business Case that is not aligned.

## Officer Recommendation – Item 7.2

That Council:

- 1. Suspends the Bassendean Oval Business Case project until the completion of the Town Centre Masterplan project; and
- 2. Notes that the Swan Districts Football Club will be a key stakeholder as part of the Town Centre Masterplan project.

## Voting requirements: Simple majority

Item No. 7.3	Request for Office Space by the 5000meals Program inside the Bassendean Seniors and Community Centre
Property Address	50 Old Perth Road, Bassendean (Bassendean Seniors and Community Hall)
(if applicable) Landowner/Applicant	Town of Bassendean
(if applicable)	
File Ref	COUP/USAGE/7
Directorate	Community Planning
Authority/Discretion	
Advocacy When the Council advocates on its own behalf or on behalf or	
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans and reports, accepting tenders, directing operations, setting and amending budgets.
Legislative	Includes adopting local laws, town planning schemes and policies.
Review When the Council operates as a review authority o made by Officers for appeal purposes.	
Quasi-Judicial When the Council determines an application/matter that dia affects a person's right and interests. The judicial character a from the obligation to abide by the principles of natural ju Examples of Quasi-Judicial authority include town plan applications, building licences, applications for permits/licences (eg under <i>Health Act, Dog Act</i> or Local Laws other decisions that may be appealable to the State Administration Tribunal.	
Attachment No. 2       •       Letter from 5000Meals         •       Letter of Support from 55plus Association	

The purpose of this report is for Council to consider allocating office space for the 5000meals Program inside the Bassendean Seniors and Community Centre.

## Background

The 5000meals Program aims to:

- Utilise surplus local produce to minimise food wastage in the Food and Hospitality industries.
- Produce nutritious meals that will assist people in need.
- Provide students the opportunity to work with chefs and industry specialists.
- Assist teachers to deliver meaningful and relevant learning experiences.

The 5000meals Program was subject to positive media attention when during the COVID lock down the *Food for the Soul Program* was initiated at the Cyril Jackson Senior Campus.

The program involved chefs mentoring students with volunteers assisting to prepare food for the homeless, organisations working in the area of family domestic violence and some of the Town of Bassendean's senior residents. The program also partnered with The Town's Community Transport Service to deliver meals.

Recently, the *Food for the Soul Program* was successful in securing a grant through LotteryWest as the program continues to grow and diversify to offer food relief and training for schools, students and teachers.

Currently, the 5000meals Program use the dining room area at the Bassendean Seniors and Community Centre on a casual basis and are of the view that securing a central office space is critical to sustaining the next phase of their growth.

Whilst the catchment area of the 5000meals Program services some sections of the Town's community, the Program predominantly extends across the Perth metropolitan area. It is worth noting that during the Covid lockdown that the Town provided up to 70% of the volunteers to the Program to assist with the preparation and distribution of meals which included up to 20 Town residents. The Program had also previously provided excess fruit to schools located in the Town and as part of using the Bassendean Seniors and Community Centre, the Program has indicated a desire to conduct food nutrition workshops for schools and community groups within the Town. Given the broad reach of the Program, the preparation of meals not only occurs from the Cyril Jackson Senior Campus, but also across multiple sites in the Perth metropolitan area.

# Proposal

The 5000meals Program has made a request to use the office space at the Bassendean Seniors and Community Centre for the expansion of the *Prepare Produce Provide - 5000meals Program.* It is requested that the use be on a trial basis at no cost. The office space being requested is currently being used as storage by the Bassendean 55plus Association, with the Association also supporting the 5000meals Program to use the space.

In addition, when not used by the Bassendean 55plus Association and subject to availability, the 5000meals Program would like to use the dining room space to host team meetings, provide volunteer training and small workshops, working alongside the 55plus group to deliver community outcomes.

## **Communication and Engagement**

Through the Town's Volunteer Centre, a long standing relationship has been developed with the 5000 meals Program and in turn the Program has supported the Town's projects for community nutrition programs and catering at some of the Town's community events.

# **Strategic Implications**

Objectives What we need to	Strategies How we're going to do it	Measures of Success How we will be judged
<ul> <li><i>achieve</i></li> <li>Facilitate community connection</li> </ul>	Prioritise projects that bring people together and strengthen community connectedness	<ul> <li>Increased participation rates in volunteering, community activities and events</li> </ul>
<ul> <li>Establishing partnerships with the community that build capacity, connection and sense of belonging.</li> </ul>	<ul> <li>Identify community members and organisations with the capacity to deliver projects and programs.</li> <li>Build capacity of community groups to deliver social return on investment.</li> <li>Identify and deliver community funding.</li> <li>Foster volunteering to provide services for our community and to build connections.</li> <li>Build capacity of volunteers to deliver programs and services with limited input from the Town.</li> </ul>	<ul> <li>Increased percentage of services delivered by community groups compared to the Town.</li> <li>Increased social return on investment using an agreed approach.</li> <li>Increased volunteer participation rates.</li> <li>Town staff hours result in greater return for time in volunteer management.</li> </ul>

Priority Area 1: Strengthening and Connecting our Community

# Comment

## Assessment

In considering the proposal, the following is relevant:

- The office space requested is currently not being used to directly benefit the community other than for storage. The proposed use will provide the 5000meals Program with a central location to run their operation and facilitate volunteer and community engagement opportunities through the service, training and workshops.
- By partnering with the 5000meals Program, the Town will be supporting a Statewide education initiative. The venue will be used for networking for stakeholder engagement and creating promotional opportunities for the Town's community groups and volunteers.
- Many of the current volunteers of the 5000meals Program are Town residents. During COVID, through the Town's Volunteer Centre and Neigbour2Neighbour Facebook page, the *Food for the Soul Program* provided an opportunity for the community to be involved and strengthen community connections. Through the 5000meals Program, further engagement of volunteers in the Town will contribute to achieving social and mental health outcomes based on the Act Belong Commit principles.

Town Officers are of the view that the 5000meals Program will derive a considerable community benefit to the Town and it is a reasonable request for Council to consider allocating office space for a period of 12 months at no cost.

### Evaluation of Outcomes

If Council supports a trial, it is recommended that it be for 12 months commencing from 1 October 2020 with the 5000 meals Program to submit an evaluation report in August 2021 outlining the following:

- Volunteer participation rates;
- Training and workshops delivered to strengthen the Town's community;
- Partnerships and projects with local community groups and schools;
- Promoting the Town's partnership with the 5000meals Program; and
- Engaging a diverse range of community members.

## **Statutory Requirements**

Local Government Act 1995

## **Financial Considerations**

The office space requires painting of the walls and ceiling and carpet cleaning. The total cost is estimated to be \$2,000 and can be covered as maintenance as part of the operational budget for the Bassendean Seniors and Community Centre.

Utility costs incurred for power and water are considered to be low and can be absorbed into the operating costs of the facility.

## **Risk Management Implications**

As part of the Town's standard property management practices, it is proposed that an agreement be developed outlining roles and responsibilities on using the office space and accessing the Bassendean Seniors and Community Centre, as well as indemnifying the Town of any costs in the event of negligent damage. A public liability insurance Certificate of currency and proof of incorporation will also be required.

Based on the above, the subject issue represents a low risk to Council.

## Officer Recommendation – Item 7.3

That Council approves the use of the office space in the Bassendean Seniors and Community Centre for the 5000meals Program at no cost for one year being from 1 October 2020 to 30 September 2021, subject to:

- 1. The 5000meals Program indemnifying the Town from any liability and provides a copy of current insurance certificates; and,
- 2. The 5000meals Program ensuring that any of their own equipment used on the premises complies with the requirements of the Occupation Health and Safety Act and has been certified by a qualified electrician; and follow the Town's policy and procedure for regular hirers.

## Voting requirements: Simple Majority

Item No. 7.4	Local Planning Policy No. 7 – Local Shopping Centre	
	Zone Design Guidelines	
Property Address	N/A	
Landowner/Applicant	N/A	
Ref	LUAP/POLCY/12	
Previous Council		
Reports		
(if applicable)		
Directorate	Community Planning	
Decision Type	Legislative	
Authority/Discretion		
Advocacy	When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.	
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans, reports and strategies, accepting tenders, setting and amending budgets.	
☑ Legislative	Includes adopting local laws, town planning schemes and policies.	
Review	When the Council operates as a review authority on decisions made by Officers for appeal purposes.	
Quasi-Judicial	When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under <i>Health Act</i> , <i>Dog Act</i> or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.	
Attachment No. 3• Local Planning Policy No. 7 – Local Shopping C Zone Design Guidelines • Draft Local Planning Policy – Commercial and Use Development.		

The purpose of this report is for Council to consider amending Local Planning Policy No. 7 – Local Shopping Centre Zone Design Guidelines (LPP 7).

## Background

LPP 7 was adopted by Council in 2008 and was intended to promote and maintain a high standard of commercial development and strong retail hierarchy within the Town. Notwithstanding the intent of the policy, it contains development controls only and does not prescribe a maximum retail floor space for each commercial site within the Town, which would otherwise be used to establish a hierarchy of centres. LPP 7 is attached.

Draft Local Planning Scheme No. 11 (LPS 11) proposes to remove the general development requirements relating to commercial development from the Scheme, with development standards instead contained within a LPP. As such, it is necessary to ensure the relevant LPP is updated.

# Proposal

A copy of the draft policy is also attached. Details of the draft policy are discussed in the following sections.

## **Communication and Engagement**

The draft policy was presented to the Design Bassendean Advisory Group on 8 July 2020, with comments required by 24 July 2020. No comments were received.

Should Council proceed with the draft policy, the *Planning and Development (Local Planning Schemes) Regulations 2015* require a notice advising of the proposed policy to be prepared by the local government and published in a newspaper circulating the Scheme area.

## Strategic Implications

Direction	Potential Strategies	What Success Looks Like
Fosteringacultureofcollaborationandtrustbetweentheorganisationandcommunity	<ul> <li>Provide opportunity to listen and involve our community in decisions that affect them</li> </ul>	<ul> <li>Greater community support for decision making</li> </ul>
Supporting healthy lifestyles throughout our Town	<ul> <li>Improve functionality of amenities and lifestyle options</li> <li>Improve walkability and cycle- ability, including through infrastructure improvements</li> </ul>	<ul> <li>Increased use of public open spaces and other amenities</li> <li>Improved health and wellbeing of residents</li> </ul>

Strategic Priority 1: Strengthening and Connecting our Community

# Comment

## **Application**

The draft policy applies to all land zoned 'Local Shopping' under Local Planning Scheme No. 10. The 'Local Shopping' zone is not a model zone under the *Planning and Development (Local Planning Schemes) Regulations 2015*, with the relevant model zone being either the 'Commercial' or 'Mixed Use' zones. Draft LPS 11 proposes the use of the model zones for consistency with the Regulations, and as such, the application section of the draft policy will need to be updated to refer to the revised zone names once draft LPS 11 receives final approval by the Minister for Planning.

It should be noted that the Regulations allow the local government to make an amendment to a LPP without advertising the amendment if, in the opinion of the local government, the amendment is minor. The modification to update the names of the zones would be considered a minor amendment and not require further advertising.

## Mixed Use Development

Whilst Local Planning Scheme 10 (LPS 10) provides for residential development on land zoned 'Local Shopping', no provisions for the assessment of mixed use development proposals are provided in LPP 7. Given draft LPS 11 retains the ability to develop mixed use on commercial and mixed use zoned land, LPP 7 needs to be updated to provide guidance in this respect.

State Planning Policy 7.3 – Residential Design Codes – Volume Two – Apartments, was gazetted on 24 May 2019 and is now the primary statutory instrument used for the assessment of mixed use development. It applies to the development of all multiple dwellings in areas coded R40 and above (including the dwelling components of mixed use development and activity centres).

As such, the draft policy makes reference to this document for the assessment of applications for mixed use development.

### Retail Hierarchy

As previously advised, LPP 7 does not currently prescribe a maximum retail floor space for each 'Local Shopping' zoned site within the Town, which would otherwise be used to establish a hierarchy of centres.

Given the size and amount of existing 'Local Shopping' zone land, and that the proposed 'Mixed Use' zone would allow for development of both commercial and residential development (thereby potentially reducing the amount of commercial floor space in any development), the Town does not consider that retail floor space caps are required.

In the event that a proposed development could significantly impact the economic viability of existing centres, the Town can request a retail needs assessment and will assess the proposal against the requirement of State Planning Policy 4.2 -Activity Centres Policy.

#### Built Form

To improve built form outcomes, provisions relating to building articulation and presentation have been included, as well as requiring the entry to the development to be clearly identifiable from the street. A higher standard of built form outcome is achieved through the use of a varying building designs and materials.

Renewable energy systems have also been referenced in the draft policy to encourage sustainable development, both via energy systems and the provision of rainwater tanks, and capacity to retrofit electric vehicle charging points.

## <u>Façades</u>

A key component of Crime Prevention through Environmental Design is ensuring natural surveillance of spaces is provided. Blank façades should be avoided as they can create a sense of isolation. To ensure that a commercial, interactive frontage is available to the development, minimum requirements for transparency in the façade and visual permeability of security devices have been proposed.

## Setbacks

The draft policy retains the ability to determine setbacks having regard to the impacts of the development on the streetscape, and the provision of adequate parking and landscaped areas. Flexibility is considered appropriate in this regard to ensure good design outcomes are achieved.

### Parking

Provisions relating to parking have been expanded to include access requirements and end-of trip facilities.

Turning movements of vehicles within developments sites can often conflict with pedestrian thoroughfares. The inside of showrooms or warehouses can be proposed to be used for manoeuvring space for vehicles if limited external space is available, which in practicality will not occur; resulting in insufficient area for vehicles to safely turn. The draft policy specifies that manoeuvring areas must be exclusive of car parking bays and the interior of buildings, with clear pedestrian paths that are separate to access and car parking areas.

In regards to end of trip facilities, whilst LPS 10 requires bicycle parking bays, the Town will undertake a review of Local Planning Policy No.8 – Parking Specifications, to require end of trip facilities such as showers and change rooms to service commercial and mixed use developments. Reference to LPS 10, any other policy and relevant Australian Standards as outlined in the draft policy will capture these requirements, with these references to be updated once draft LPS 11 receives final approval.

#### Landscaping

The minimum amount of landscaping required by LPP 7 has been increased, with additional requirements in the draft policy to specify maintenance requirements and the provision of shade trees in the verge and at a ratio of 1 per 4 car parking bays.

#### Servicing

Whilst the actual collection and management of waste is dealt with via a waste management plan (required as a condition of development approval), the storage and refuse area requirements of LPP 7 have been expanded to include the requirements of concrete floors, floor wastes and hose cocks to allow bin store areas to be washed out to be incorporated into the design. This can reduce odour nuisance to neighbouring properties.

The existing provision relating to open storage purposes has been removed, as open air display is a separate land use that would require development approval. Conditions can be imposed on any approval should the Town consider it likely that goods may be displayed in the verge or car parking areas.

## Signage

To reduce the proliferation of signage and to ensure signs do not cause a distraction to drivers or become a nuisance, design requirements for signage have been included in the draft policy. Signs will be required to be integrated into the building design and not flash, pulsate or rotate etc. to cause a safety or nuisance issue.

### Fencing and Screening

To provide an appropriate interface to existing or proposed residential development, a new provision has been included in the draft policy to require the construction of a masonry or similarly constructed wall or fence not less than 2 metres in height and screened by trees and shrubs.

Reducing fencing elsewhere to ensure ease of access to commercial centres and for natural surveillance and sight lines to be retained is also required.

### Lighting

Effective lighting of developments not only provides adequate visibility of commercial businesses at night, but when strategically located, can also have a substantial impact on reducing the perception of crime. Consideration is to be given to design proposals to take into account the night time use of the outdoor spaces and specify the type, placement and intensity of lighting. The draft policy requires lighting under publicly accessible awnings and rear laneways, with sustainable energy efficient LED lighting required.

#### Subdivision

With the exception of built-strata subdivision, to ensure lot sizes are sufficient to accommodate appropriately sized tenancies, the draft policy requires subdivision to be supported by an approved development demonstrating site layout and design. This will ensure 'Local Shopping' zoned sites are not further fragmented and high quality design and the required provision of car parking and landscaped areas can be provided.

## **Statutory Requirements**

If the local government resolves to amend a local planning policy the local government must, unless the Western Australian Planning Commission otherwise agrees, advertise the proposed policy as follows:

- "(a) publish a notice of the proposed policy in a newspaper circulating in the Scheme area, giving details of
  - (i) the subject and nature of the proposed policy; and
  - (ii) the objectives of the proposed policy; and
  - (iii) where the proposed policy may be inspected; and
  - (iv) to whom, in what form and during what period submissions in relation to the proposed policy may be made;
- (b) if, in the opinion of the local government, the policy is inconsistent with any State planning policy, give notice of the proposed policy to the Commission;
- (c) give notice of the proposed policy in any other way and carry out any other consultation the local government considers appropriate."

### **Financial Considerations**

The cost of publishing a notice in a newspaper circulating in the district can be met through Council's approved operational budget.

#### **Risk Management Implications**

The risk of not proceeding is that the Local Planning Policy will not be improved and it may compromise future built form outcomes.

#### **Officer Recommendation - Item 7.4**

That Council, pursuant to Clause 5(1) of Schedule 2 of the *Planning and Development (Local Planning Schemes) Regulations 2015*, advertises draft Local Planning Policy No.7 – Commercial and Mixed Use Development.

#### Voting requirements: Simple majority

Item No. 7.5	Councillor Training and Professional Development Policy	
Property Address (if applicable)	N/A	
Landowner/Applicant (if applicable)	N/A	
File Ref/ROC		
Previous Council Reports (if applicable)		
Directorate	Chief Executive	
Authority/Discretion		
Advocacy	When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.	
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans, reports and strategies, accepting tenders, setting and amending budgets.	
Legislative Includes adopting local laws, town planning schemes policies.		
Review	When the Council operates as a review authority on decisions made by Officers for appeal purposes.	
Quasi-Judicial	When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under <i>Health Act, Dog Act</i> or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.	
Attachment No. 4	Councillor Training and Professional Development Draft Policy	

The purpose of this report is for Council to consider the adoption of the proposed Councillor Training and Professional Development Policy.

## Background

The Town is currently reviewing its policy manual to ensure that all Council policies are relevant, useful and up to date. Council policies are required to assist with the efficient running of the local government and to address and provide guidance on matters within the district.

Amendment was made in 2019 to the *Local Government Act 1995* that requires all local governments to prepare and adopt a policy in relation to the continuing professional development of elected members and adopt it as a requirement under the *Local Government Act 1995*.

## Proposal

That Council adopts the proposed Councillor Training and Professional Development Policy as required under section 5.128 of the *Local Government Act 1995*.

5.128. Policy for continuing professional development

(1) A local government must prepare and adopt\* a policy in relation to the continuing professional development of council members.
 \* Absolute majority required.

(2) A local government may amend\* the policy. \* Absolute majority required.

(3) When preparing the policy or an amendment to the policy, the local government must comply with any prescribed requirements relating to the form or content of a policy under this section.

(4) The CEO must publish an up-to-date version of the policy on the local government's official website.

(5) A local government —

(a) must review the policy after each ordinary election; and (b) may review the policy at any other time.

## **Communication and Engagement**

The proposed policy was provided to the Corporate Management Committee for consideration and feedback. Submissions received were considered and where required amendment was undertaken.

## Strategic Implications

Priority Area 6: Providing Visionary Leadership and Making Great Decisions

Direction	Potential Strategies	What Success Looks Like
Reinforce a culture of collaboration, trust and demarcation between Council, administration and the community	<ul> <li>Build understanding and supp for the vision and Strates Community Plan</li> <li>Demonstrate clear connection between the Strategic Commun Plan, project and business a usual services and operations</li> <li>Create an organisational cultur of performance, innovation a excellence</li> <li>Develop shared values betwe Council, administration and to community</li> </ul>	<ul> <li>gic</li> <li>Openness and transparency of decision making</li> <li>Enhanced staff morale</li> <li>Staff have appropriate strategic direction</li> <li>Agreement on the link between projects and Strategic Community</li> </ul>

Foster an environment of innovation and leadership	<ul> <li>Foster an environment of innovation, where people are encouraged to contribute</li> <li>Foster leadership: harness the talent of individuals</li> <li>Recognise and reward innovation and leadership</li> </ul>	<ul> <li>SHORT TERM</li> <li>Councillors and staff feel empowered to make appropriate decisions</li> <li>Professional development for staff and councillors</li> <li>Inductions to professional networks LONG TERM</li> </ul>
		<ul> <li>Recognition of excellence by other organisations</li> </ul>

## Comment

The *Local Government Act 1995* requires a local government to prepare and adopt a policy related to the continuing professional development of elected members. The policy requires adoption by an absolute majority. Once adopted, the policy is required to appear on the Town's website.

The proposed policy creates a comprehensive framework for Councillor attendance at training and professional development. It covers the requirements of mandatory training as well as continuing professional development.

The proposed policy provides a framework around Councillors' participation in continuing professional development, including attendance at metropolitan and regional intrastate courses, interstate and overseas courses. It ensures that any future attendance and involvement by Councillors at such courses is to be in accordance with the framework established under the policy. The framework requires a Councillor applying to attend a continuing professional development course to provide justification for the attendance and to align their application with relevance to the Councillor's professional development needs and the needs of the Town of Bassendean. This ensures transparency of decision-making and accountability on the part of the Councillor in their application to partake of professional development, and accountability on the Town in approving or not approving the application.

As with all expenditure of public monies, any decision is to be based on objective criteria and be in the interests of the district. A decision will also need to be based on the availability of funds and be reasonably and equitably apportioned.

The proposed policy also includes direction on the Town's liability to pay for the expenses incurred by an accompanying person. The proposed policy clearly establishes that any costs associated with an accompanying person will need to be covered by the attending Councillor as a private expense or by that person. An application for a person to accompany a Councillor will need to be approved at the time the Councillor is making the application for continuing professional development.

The exception is that where a Councillor has a disability as defined under the *Disability Services Act 1993* and, the accompanying person provides ongoing care and assistance to the Councillor, these expenses will be paid for by the Town. This ensures that the Town meets its obligations for inclusiveness under its Disability and Inclusion Access Plan.

## **Statutory Requirements**

Local Government Act 1995 section 5.128 Local Government (Administration) Regulations 1996 regulation 35 and 36.

## **Financial Considerations**

A budget is approved by Council annually providing for the professional development of Councillors.

### **Risk Management Implications**

The Town is required under the *Local Government Act 1995* to prepare and adopt a policy in relation to the continuing professional development of elected members, failure to do so places the Town in contravention of its statutory requirement under the Act.

### **Officer Recommendation – Item 7.5**

That Council adopts the proposed Councillor Training and Professional Development Policy as attached.

## Voting requirements: Absolute majority

Item No. 7.6	Appointment of Acting Chief Executive Officer Policy	
Property Address (if applicable)	N/A	
Landowner/Applicant (if applicable)	N/A	
File Ref/ROC	GOVR/POLCY/1	
Previous Council Reports (if applicable)		
Directorate	Chief Executive	
Authority/Discretion		
Advocacy	When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.	
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans, reports and strategies, accepting tenders, setting and amending budgets.	
Legislative	Includes adopting local laws, town planning schemes and policies.	
Review	When the Council operates as a review authority on decisions made by Officers for appeal purposes.	
Quasi-Judicial	When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under <i>Health Act, Dog Act</i> or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.	
Attachment No. 5	<ul> <li>Chief Executive Officer and Executive Officers Employment Policy</li> <li>Appointment of an Acting Chief Executive Officer Draft Policy</li> </ul>	

The purpose of this report is for Council to consider the adoption of the proposed Appointment of an Acting Chief Executive Officer Policy, and the revocation of the current Chief Executive Officer and Executive Officers Employment Policy.

# Background

The Town is currently reviewing its policy manual to ensure that all Council policies are relevant, useful and up to date. Council policies are required to assist with the efficient running of the local government and to address and provide guidance on matters within the district. Recently, the CEO applied for a period of leave to Council which under the policy and in the absence of any other guidance, required a formal report to be tabled at the Ordinary Council Meeting. No formal mechanism for the CEO to make the appointment of an Acting CEO had previously been established at the Town. The current policy does not allow for this to occur and was of limited assistance in dealing with this matter. It was deemed appropriate to review the current policy and develop a new policy to replace it that would improve the efficiency in making an Acting appointment.

## Proposal

It is proposed to revoke the Chief Executive Officer and Executive Officers Employment Policy and to replace it with the Appointment of an Acting Chief Executive Officer Policy.

## **Communication and Engagement**

The proposed policy was presented at the Corporate Management Committee meeting for consideration and feedback. The feedback received was noted and amendments were made.

## Strategic Implications

Direction	Potential Strategies	What Success Looks Like
Reinforce a culture of collaboration, trust and demarcation between Council, administration and the community	<ul> <li>Build understanding and support for the vision and Strategic Community Plan</li> <li>Demonstrate clear connections between the Strategic Community Plan, project and business as- usual services and operations</li> <li>Create an organisational culture of performance, innovation and excellence</li> <li>Develop shared values between Council, administration and the community</li> </ul>	<ul> <li>SHORT TERM</li> <li>Openness and transparency of decision making</li> <li>Enhanced staff morale</li> <li>Staff have appropriate strategic direction</li> <li>Agreement on the link between projects and Strategic Community Plan</li> <li>General alignment regarding values</li> </ul>
Foster an environment of innovation and leadership	<ul> <li>Foster an environment of innovation, where people are encouraged to contribute</li> <li>Foster leadership: harness the talent of individuals</li> <li>Recognise and reward innovation and leadership</li> </ul>	<ul> <li>SHORT TERM</li> <li>Councillors and staff feel empowered to make appropriate decisions</li> <li>Professional development for staff and councillors</li> <li>Inductions to professional networks</li> <li>LONG TERM</li> <li>Recognition of excellence by other organisations</li> </ul>

Priority Area 6: Providing Visionary Leadership and Making Great Decisions

# Comment

Under the Local Government Act 1995 section 5.36 -

- (1) A local government is to employ—
  - (a) a person to be the CEO of the local government;
- (2) A person is not to be employed in the position of CEO unless the council—
   (a) believes that the person is suitably qualified for the position; and
  - (b) is satisfied with the provisions of the proposed employment contract.

It is for Council to be satisfied that the person who is employed in the position of CEO is suitably qualified for the position. Under the Act, it is for the CEO to determine that any other employee of the local government is suitably qualified for their position.

On this basis, Council would ultimately be responsible for the appointment of a person Acting in the role of the CEO, and the CEO would be responsible for the appointment of officers acting in higher roles within the Administration. However, it is available to Council to create a policy surrounding the appointment of an Acting CEO which allows for the efficiency of government whilst also maintaining its role in appointing an Acting CEO.

The proposed policy seeks to implement this. The proposed policy establishes that all requests for leave made by the CEO, except those periods of unexpected leaves of absence, shall be approved by the Mayor who is the ultimate representative of the Council body. All approved leave shall be communicated to the Council as a whole through the CEO Bulletin.

The proposed policy provides that where the CEO has approved leave for a period of up to 6 weeks, officers holding the position of Director are deemed appropriate officers to act in the position of CEO. The CEO is required to advise Council in writing of the appointment and the period to which the appointment applies.

The policy establishes that Council deems that officers who are appointed to the role of a Director are suitably qualified to perform the role of Acting CEO. Council maintains and has discharged its authority to approve persons to the role of CEO whilst also allowing for efficiency in the governance structure at the Town.

Any period of leave that exceeds 6 weeks requires the approval of the Council through a resolution.

The proposed policy covers unexpected leave or vacancy by providing a line of succession until Council is able to formally approve an Acting CEO.

## **Statutory Requirements**

Local Government Act 1995 section 5.36.

## **Financial Considerations**

Nil.

## **Risk Management Implications**

The current policy does not adequately address the issue of the Appointment of an Acting Chief Executive Officer. Under the policy, the CEO is required to formally present to an Ordinary Council Meeting, all applications of proposed leave and appointment of an Acting CEO to Council where that period of leave is greater than 5 working days in duration. This would include any periods of unforeseen leave made by the CEO. The application of the policy does not lend itself to the efficient and seamless running of the organisation whereby minor periods of leave are required to be formally resolved by Council at a meeting. The risk may be that no officer is appointed to the role of Acting CEO until a Special Meeting of Council is called to determine the issue. However, unlikely, it may mean that some aspects of the business may not be undertaken where it is required that only the CEO may act on that responsibility/requirement. The policy addresses these instances, while acknowledging that the role of appointment of a suitable person to the position of a CEO resides with the Council.

## Officer Recommendation – Item 7.6

That Council:

- 1. revokes the Chief Executive Officer and Executive Officers employment Policy; and
- 2. adopts the proposed Appointment of an Acting Chief Executive Officer Policy as attached.

## Voting requirements: Absolute majority

Item No. 7.7	Monthly Financial Report – August 2020
Property Address	n/a
(if applicable)	
Landowner/Applicant	n/a
(if applicable)	
File Ref/ROC	FINM/AUD/1
Previous Council Reports	n/a
(if applicable)	
Directorate	Corporate Services
Authority/Discretion	
Advocacy	When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans and reports, accepting tenders, directing operations, setting and amending budgets.
✓ Legislative	Includes adopting local laws, town planning schemes and policies.
Review	When the Council operates as a review authority on decisions made by Officers for appeal purposes.
Quasi-Judicial	When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under <i>Health Act, Dog Act</i> or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.
Attachment No. 6	Financial Statements

The purpose of this report is for Council to consider the monthly financial report for August 2020.

## Background

The Local Government (Financial Management) Regulations 1996, Regulation 34, requires that a statement of financial activity be prepared each month and presented to Council.

The statement of financial activity is to show a comparison of the budget estimates with the actual revenue and expenditure figures for the year to date and can be presented by nature and type classification, program or Business Unit. The statement of financial activity hereby presented to Council is by nature and type classification and by program.

A statement of financial activity and accompanying documents must be presented to Council within two months after the end of the month to which the statement relates. Each year Council is required to adopt a percentage or value to be used in statements of financial activity for reporting material variances. Council adopted \$5,000 or10% whichever is higher, as part of its 2020-21 Annual Budget.

## Proposal

That Council receive the monthly financial report for August 2020.

## **Communication and Engagement**

Nil.

## **Strategic Implications**

Priority Area 6: Providing visionary leadership and making great decisions

Direction	Potential Strategies	What Success Looks Like
Reinforce a culture of collaboration, trust and demarcation between Council, administration and the community	the vision and Strategic Community Plan	<ul> <li>SHORT TERM</li> <li>Openness and transparency of decision making</li> <li>Enhanced staff morale</li> <li>Staff have appropriate strategic direction</li> <li>Agreement on the link between projects and Strategic Community Plan</li> <li>General alignment regarding values</li> </ul>

## Comment

The Statement of Financial Activity attached represents the adopted 2020-21 Annual Budget estimates and actual income and expenditure amounts for the month ending 31 August 2020.

#### Statement of Financial Activity (by nature or type)

The Statement of Financial Activity provides a comparison between actual and budget income and expenditure on year to date basis. The notes accompanying the statements provide a detailed breakdown of the amounts.

Item	Annual Budget	YTD Budget	YTD Actual	Variance to YTD Budget
	\$m	\$m	\$m	%
Revenue	22.9	17.6	17.5	(0.61%)
Expenditure	26.9	4.3	2.6	40.76%
Capital Works	6.4	1.3	0.1	91.00%
Non-Operating Grants, Subsidies and Contributions	1.8	0.1	0.1	(18.86%)

#### Operating Revenue

Revenue year to date is 0.61% below budget.

Interest earnings are under budget due to timing of late payment interest on rates and investment income. An accrual was also processed in July for interest earned to 30 June 2020.

Other revenue is under budget due to insurance premiums not yet paid. The revenue is the insurance surplus which will be used as a contribution credit that will reduce our premiums paid.

#### **Operating Expenditure**

Expenditure year to date is 40.76% under budget. Depreciation is still to be processed and the first instalment for insurance premiums will be paid in September.

Employee costs are under the year to date budget. An allowance for enterprise bargaining negotiations is included in the budget for 2020/21. Also, wage accruals for June 2020 were processed in July 2020.

Materials and contracts are under budget due to timing of rubbish collection charges, reserve maintenance, road and footpath maintenance, the street tree program and operational projects.

Utility charges are under the year to date budget due to timing of street lighting charges and the Hyde Retirement Village.

#### Capital Works

Expenditure on capital projects is under budget due to timing.

#### Cash backed reserves

The closing balance of the cash backed reserves at 31 August 2020 is \$6.4 million. The reserve summary shows all movements to and from reserve deriving the expected closing balance. The report provides information on Town's ability to allocate funds for future projects by providing a closing balance comparison to budget.

#### Statement of Financial Position

Town of Bassendean has current assets of \$31.5 million. The major components of which are cash and cash equivalents of \$13.4 million and trade and other receivables of \$18.1 million (includes rate debtors). There are current liabilities of \$7.4 million. The major components are trade and other payables (includes bonds and deposits) of \$5.2 million and employee provisions of \$2.3 million.

#### Statement of Cash Flows

Net cash used in operating activities is \$0.7 million and net cash provided by investing activities \$0.9 million.

## Monthly Investment Report

The overall balance of Town's investments is \$9.5 million. This is comprised of municipal investments of \$2.4 million (including restricted bonds and deposits), reserve investments of \$6.4 million and trust investments (public open space) of \$0.7 million.

The administration uses *Marketforces.org.au* to assist in assessing whether a bank promotes non-investments in fossil fuel related entities. The Town currently has 58% of its funds invested in non-fossil fuel ADIs. This will increase as cash is received from the payment of rates.

## **Statutory Requirements**

Local Government (Financial Management) Regulations 1996.

### **Financial Considerations**

The monthly financial report provides an overview of income and expenditure for the appropriate period. There are no direct financial implications arising from this report.

### **Risk Management Implications**

Nil.

## Officer Recommendation – Item 7.7

That Council receive the Financial Report for August 2020.

## Voting requirements: Simple majority

Item No. 7.8	Accounts Paid – August 2020
Property Address	n/a
(if applicable)	
Landowner/Applicant	n/a
(if applicable)	
File Ref/ROC	FINM/CREDTS/4
Previous Council Reports	n/a
(if applicable)	
Directorate	Corporate Services
Authority/Discretion	
Advocacy	When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans and reports, accepting tenders, directing operations, setting and amending budgets.
✓ Legislative	Includes adopting local laws, town planning schemes and policies.
Review	When the Council operates as a review authority on decisions made by Officers for appeal purposes.
Quasi-Judicial	When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under <i>Health Act, Dog Act</i> or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.
Attachment No. 7	List of Accounts

The purpose of this report is for Council to receive the list of payments for August 2020.

## Background

Payments made during August 2020 are presented to Council, showing the date, payee, amount and description in respect of each payment for goods and services received.

## Proposal

That Council receive the list of payments for August 2020.

#### **Communication and Engagement**

Nil.

#### **Strategic Implications**

Priority Area 6: Providing visionary leadership and making great decisions

Direction	Potential Strategies	What Success Looks Like
Reinforce a culture of collaboration, trust and demarcation between Council, administration and the community	the vision and Strategic Community Plan	<ul> <li>SHORT TERM</li> <li>Openness and transparency of decision making</li> <li>Enhanced staff morale</li> <li>Staff have appropriate strategic direction</li> <li>Agreement on the link between projects and Strategic Community Plan</li> <li>General alignment regarding values</li> </ul>

## Comment

Nil.

## **Statutory Requirements**

The Local Government (Financial Management) Regulations 1996, Regulation 13, requires a list of accounts paid by the CEO each month to be presented to Council at the next ordinary meeting of Council after the list is prepared.

## **Financial Considerations**

All payments are authorised prior to disbursement in accordance with the Town's Purchasing Policy, Procurement Guidelines and allocated budgets.

## **Risk Management Implications**

Nil.

## Officer Recommendation – Item 7.8

That Council receive the List of Payments for August 2020.

## Voting requirements: Simple majority

#### 8.0 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

#### 8.1 <u>Cr Wilson – Differential Rates and Rateable Properties on</u> <u>Minimum Rates</u>

That the CEO:

- 1. Prepare a report for Council:
  - a) Outlining the requirements that a local government must meet in order for differential rates to be approved;
  - b) Providing an analysis of the percentage of rateable properties in all categories that are on the minimum rate; and
- 2. Convene a workshop for Councillors to discuss the report once it has been prepared.

#### OFFICER COMMENT

The requirements of the *Local Government Act 1995* ("LG Act") and *Local Government (Financial Management) Regulations 1996* ("the Regulations") may be summarised as follows:

- A local government may, by absolute majority, resolve to impose differential rates as part of the annual budget (section 6.32 of the LG Act).
- Differential rates may be based on zoning, land use, whether the land is vacant, situated in a townsite or in a particular district (section 6.33 of the LG Act; Reg 52A(2)).
- Provide budgeted revenue of between 90% and 110% of the estimated budget deficiency (section 6.34 of the LG Act).
- Ensure the minimum payment in any rating category is not imposed on more than 50% of properties in that category (section 6.35 of the LG Act; Reg 52).
- Comply with the advertising requirements of section 6.36 of the LG Act:
  - give local public notice, in the two months preceding the start of the financial year;
  - publish the objects and reasons for each proposed rate and minimum payment;
  - include details in the local public notice of each rate and minimum payment in the public notice and invite submissions, allowing at least 21 days;
  - advise in the public notice the place the objects and reasons can be inspected and that the objects and reasons are published on the website; and

o consider any submissions received.

Note 1(a) to the 2020/21 Annual Budget provides the rates and services charges budgeted for the current financial year. The imposition of a general rate of 8.323 cents in the dollar with a minimum payment of \$1,106 is expected to result in 2,397 of the 7,308 properties being subject to the minimum payment.

The breakdown of properties in different categories subject to the minimum payment is shown in the following table:

Rating category	Total number of properties	Number of properties on the minimum rate	Percentage of properties on the minimum rate
Industrial	271	3	1.11%
Industrial – Vacant	11	0	0%
Commercial	68	3	4.41%
Commercial – Vacant	7	0	0%
Residential	6,769	2,226	32.89%
Residential - Vacant	191	149	78.01%

The rates database used by the Town is based on land use, rather than zoning. The Town currently uses 51 land use codes. For the purpose of the above exercise, Rates staff created a test database and changed the land use codes to one of the above six rating categories. That required some judgment, for example for mixed-use properties, and involved 2.5 days of staff time. Where the land use was described as "residential/shop", for example, it was considered "Commercial" for this exercise.

Differential rates imposed on the basis shown in the above table would, in the absence of approval from the Minister for Local Government, be unlawful, contravening section 6.35 of the LG Act by imposing the minimum rate on more than 50% of properties in the Residential – Vacant category.

It is clear from the above example that the minimum rate for vacant residential property will need to be lower than the present general minimum payment of \$1,106.

Should Council seek to impose differential rates for the 2021/22 financial year, careful consideration will be required to ensure compliance with the LG Act and that the objects and reasons clearly reflect the stated intent of Council.

A workshop to discuss differential rates is scheduled for 9 February 2021, in preparation for the start of the 2021/22 annual budget process. The workshop can be brought forward to occur in October or November 2020, should Council want to reschedule.

#### 9.0 CONFIDENTIAL BUSINESS

It should be noted that that the audio will be turned off whilst confidential items are being discussed.

Item No. 9.1	Use of the Bassendean Seniors and Community Centre Kitchen for the Community Kitchen Pilot Program
Property Address (if applicable)	50 Old Perth Road, Bassendean
Landowner/Applicant (if applicable)	Town of Bassendean
File Ref	COUP/USAGE/7
Directorate	Community Planning
Authority/Discretion	
Advocacy	When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.
Executive	The substantial direction setting and oversight role of the Council. e.g. adopting plans and reports, accepting tenders, directing operations, setting and amending budgets.
Legislative	Includes adopting local laws, town planning schemes and policies.
Review	When the Council operates as a review authority on decisions made by Officers for appeal purposes.
Quasi-Judicial	When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under <i>Health Act, Dog Act</i> or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.
Confidential Attachment	Submitted Assessment Report

This matter is to be considered with members of the public excluded from the Chamber under Clause 5.23 (2) (b) of the Local Government Act 1995, as the officer report discusses information of a personal nature.

#### 10.0 CLOSURE

The next Briefings Session will be held on Tuesday 20 October 2020, commencing at 6.00pm.